

Exhibit L



**The Ins and Outs of Responding to Subpoenas and Warrants for
Protected Health Information in Michigan**
A Whitepaper on Federal and State Privacy Laws

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I. Introduction

Attorneys must frequently advise clients on the appropriate response to requests for medical records or testimony from health professionals. Requests may come in the form of subpoenas, discovery requests, warrants, law enforcement requests and other similar methods. Prosecuting attorneys and judicial officers who handle cases involving health care information also have a need to understand the relevant law.

Since most health care providers and businesses that support them are either covered entities or business associates subject to the Health Insurance Portability and Accountability Act of 1996 (HIPAA), the HIPAA Privacy Rule as well as Michigan law must be taken into consideration. This paper seeks to address the legal considerations of responding to requests for patient information by way of a subpoena, warrant or other legal process.

This paper addresses the Michigan Court Rules and Michigan law as they relate to the discovery of protected health information or "PHI", as well as the requirements

and limitations on disclosure imposed by the HIPAA Privacy Rule. The paper will further discuss the interplay between HIPAA and Michigan law by discussing the general concept of HIPAA Preemption, Michigan's physician-patient privilege¹ and recent court cases. It will end with a discussion about the practical implications of responding to a subpoena or warrant for medical information in civil and criminal actions, and the potential consequences for impermissibly disclosing medical information. This paper is intended to serve as a preliminary research tool for attorneys dealing with a subpoena or warrant for patient information in Michigan. The paper should be viewed as a first-tier resource to obtain a perspective on the release of patient information with respect to Michigan law and HIPAA; it is not intended to be a treatise, nor should it be used as the sole basis for making critical business or legal decisions regarding release of patient information. The paper does not constitute, and may not be relied upon, as legal advice.

II. HIPAA

a. "Covered Entities" and "Business Associates"

HIPAA's Privacy, Security and Breach Notification Rules apply to all "covered entities" and "business associates." A covered entity includes health care providers who transmit any health information electronically (directly or indirectly through the use of a clearinghouse or billing company).² Thus, any provider who bills insurance or other

¹ Other privileges may also apply; they are outside the scope of this whitepaper, but are important to consider.

² 45 CFR 160.103.

third party payors will generally be considered “covered entities.” Health plans and clearinghouses are also “covered entities.”

A business associate generally includes any person or entity who “creates, receives, maintains, or transmits protected health information” on behalf of a covered entity.³ Certain categories of services are specifically mentioned in the HIPAA Privacy Rule as creating a business associate relationship, such as claims processing or administration, billing, consulting, data aggregation, and management or administrative services.⁴ Further, any entity that provides data transmission services and requires access on a “routine basis” to protected health information is considered a business associate, as well as any entity that stores protected health information for a covered entity.⁵ Any subcontractor of a business associate is also considered a business associate of the covered entity. This is often referred to as a “downstream business associate.”⁶

b. “Protected Health Information (PHI)”

The HIPAA Privacy Rule took effect in 2003 and has specific requirements related to the permissible use and disclosure of protected health information (“PHI”).⁷ Subject to certain exceptions, the Privacy Rule requires a covered entity to have a valid authorization in order to disclose PHI. PHI is generally any information that can be used

³ *Id.*

⁴ *Id.* Other services and relationships specifically mentioned include claims processing or administration, data analysis, processing or administration, utilization review, quality assurance, patient safety activities listed at 42 CFR 3.20, billing, benefit management, practice management, and repricing. Other specifically mentioned services include legal, actuarial, accounting, consulting, data aggregation, management, administrative, accreditation, or financial services. Health Information Organizations and e-prescribing Gateways are also specifically mentioned.

⁵ *Id.*

⁶ Modifications to the HIPAA Privacy, Security, Enforcement, and Breach Notification Rules, 78 Fed Reg 5573 (Jan. 25, 2013).

⁷ 45 CFR 164.500 *et seq.*

to identify an individual and relates to the “past, present, or future physical or mental health or condition of an individual, the provision of health care to an individual; or the past, present or future payment for the provision of health care”⁸ The definition of “protected health information” is quite broad, and includes any “individually identifiable health information.”⁹ The result is that almost all patient information is considered “protected health information.”

The following is a list of all of the “identifiers” that are considered “protected health information” pursuant to the HIPAA regulations:

1. Names
2. All geographic subdivisions smaller than a State, including street address, city, county, precinct, zip code, and their equivalent geocodes. In certain densely populated geographic areas, the first three digits of the zip code will not be considered an identifier.
3. All elements of date, except year, including birth date, admission date, discharge date, date of death. For patients over 89, the year of birth is considered an identifier.
4. Telephone numbers
5. Fax numbers
6. Email addresses
7. Social Security Numbers
8. Medical Record Numbers
9. Health plan beneficiary numbers

⁸ 45 CFR 160.103.

⁹ 45 CFR 160.103

10. Account numbers
11. Certificate/license numbers
12. Vehicle identifiers and serial numbers, including license plates
13. Device identifiers and serial numbers
14. URLs
15. Internet Protocol (IP) address numbers
16. Biometric identifiers, including finger or voice prints
17. Full face photographic images and any comparable images and
18. Any other unique identifying number, characteristic or code.
19. Any information for which the covered entity has actual knowledge that it could be used alone or in combination with other information to identify an individual who is the subject of the information.¹⁰

Derivatives of identifiers, such as patient initials or the last four digits of social security numbers are also considered identifiers.¹¹ People often assume that innocuous items in this list such as a patient's first name, initials, or zip code on its own without any other health care information should not be protected, but each item is PHI, even if it is on its own.

c. HIPAA Preemption

¹⁰ 45 CFR 164.514(b)(2)(i).

¹¹ Guidance Regarding Methods for De-Identification of Protected Health Information in Accordance with the Health Insurance Portability and Accountability Act (HIPAA) available at: <http://www.hhs.gov/ocr/privacy/hipaa/understanding/coveredentities/De-identification/guidance.html> (accessed 4/28/2014).

HIPAA is a unique federal law in that it allows for state law to supersede HIPAA if the state law provides greater privacy protection of PHI.¹² Wherever possible, both HIPAA and state law should be followed. However, if HIPAA standards or requirements are contrary to a provision of state law, meaning that compliance with both is impossible, HIPAA will generally preempt state law.¹³ But, a state law that is more stringent than the requirements or standards of HIPAA will not be preempted by HIPAA.¹⁴ “More stringent” is expressly defined to include a state law that offers “greater privacy protections for the individual who is the subject of the individually identifiable health information.”¹⁵ Thus, HIPAA preemption must be determined on a case-by-case basis after considering whether it is possible to comply with both HIPAA and state law and if not, whether state law provides greater privacy protection or a greater right of access or amendment to individuals.

d. HIPAA Authorizations for Disclosure of PHI

Uses and disclosures that are not necessary to carry out treatment, payment or healthcare operations or that do not meet one of the exceptions set forth in the HIPAA regulations require a HIPAA-compliant authorization. In order to be HIPAA-compliant, the authorization must contain all of the following elements:¹⁶

1. A description of the information to be used or disclosed that identifies the information in a specific and meaningful fashion;

¹² 45 CFR 160.203.

¹³ 45 CFR 160.203.

¹⁴ *Id.*

¹⁵ 45 CFR 160.202.

¹⁶ 45 CFR 164.508.

2. The name or other specific identification of the person(s), or class of persons, authorized to make the requested use or disclosure;
3. The name or other specific identification of the person(s) or class of persons, to whom the covered entity may make the requested use or disclosure;
4. A description of each purpose of the requested use or disclosure, which can be “at the request of the individual” if applicable¹⁷; and
5. An expiration date or expiration event that relates to the individual or the purpose of the use or disclosure.

The authorization must also be dated and signed by the patient, or the patient’s “personal representative”.¹⁸ If the authorization is signed by the patient’s “personal representative”, a description of the personal representative’s authority must be included.¹⁹ For example, if a parent signs on behalf of a minor, the authorization must include the word “parent” beside the signature. (For further discussion of personal representatives, see Section VI.d.)

In addition, the authorization must include a statement letting the patient know that he or she has the right to revoke the authorization in writing, including the exceptions to the right to revoke and a description of how to revoke the authorization.

¹⁷ Note that the Michigan Medical Records Access Act, MCL 333.26267, prohibits a health care provider from inquiring into the purpose of the request when the request is made by the patient himself or his authorized representative. Because the HIPAA Privacy Rule at 45 CFR 164.508(c)(1)(iv) allows for the purpose to be stated as “at the request of the individual”, compliance with both laws can be met by health care providers ensuring that their standard authorization forms used for requests by or on behalf of the patient do not inquire into the purpose of the request.

¹⁸ *Id.*

¹⁹ *Id.*

To the extent that this information is included in the covered entity's Notice of Privacy Practices, a reference back to the Notice of Privacy Practices is permissible.²⁰

The authorization must also include a statement that treatment will not be conditioned on the patient signing the authorization or the consequences of refusing to sign.²¹ Additionally, the authorization must include a statement that once the information is disclosed as authorized it is no longer protected by HIPAA and may be re-disclosed by the recipient.²² The authorization must be written in plain language and a signed copy must be provided to the patient.²³

e. HIPAA Disclosures Without Patient Authorization

The HIPAA Privacy Rule allows for the use and disclosure of PHI without a written authorization from the individual in certain circumstances.²⁴ While HIPAA has many exceptions, this paper will focus on those exceptions that relate to discovery requests, warrants, and subpoenas.

(i) Required by Law

The HIPAA Privacy Rule at 45 CFR 164.512(a) permits disclosures that are "required by law." A use or disclosure is "required by law" when there is a mandate contained in the law that compels the entity to make the use or disclosure of protected

²⁰ *Id.*

²¹ *Id.*

²² *Id.* The regulations require the statement to clearly put the individual providing the authorization on notice that the information may lose HIPAA privacy protections; for most circumstances involving subpoenas, the information is disclosed to a third party who is not required to follow the HIPAA privacy requirements.

²³ *Id.* Note that if the authorization is being executed at the request of a patient, the patient does not have to be provided with a copy. In addition, the Michigan Medical Records Access Act requires that a request for records be signed and dated not more than 60 days prior to being submitted to the health care provider. MCL 333.26265(2).

²⁴ See Section IV - Physician-Patient Privilege. As discussed in greater detail below, the requirements of the Michigan physician-patient privilege may be deemed more stringent than HIPAA and prevent disclosure.

health information that is enforceable in a court of law.²⁵ The definition of “required by law” includes, without limitation, court orders and court-ordered warrants, subpoenas or summons issued by a court, grand jury, governmental or tribal inspector general or administrative body authorized to require the production of information.²⁶ Required by law can also include a civil or authorized investigative demand.²⁷

(ii) Disclosures for Judicial or Administrative Proceedings

45 CFR 164.512 (e) sets forth the circumstances under which a covered entity can also disclose protected health information in the context of a judicial or administrative proceeding.²⁸

Contrary to the Michigan Court rules, as discussed in more detail below, a subpoena signed by an attorney does not function as a court order for purposes of HIPAA. The Office of Civil Rights, the federal agency responsible for enforcement of HIPAA Privacy and Security Rules, has issued guidance which specifically provides that, “[a] subpoena issued by someone other than a judge, such as a court clerk or an attorney in a case, is different from a court order. A covered provider or plan may disclose information to a party issuing a subpoena only if the notification requirements of the Privacy Rule are met.”²⁹

If a subpoena is not accompanied by a court order, the HIPAA regulations allow a covered entity to make the disclosure if it receives “satisfactory assurance” from the

²⁵ 45 CFR 164.103

²⁶ *Id.*

²⁷ *Id.*

²⁸ *See* 45 CFR 164.512(e).

²⁹ Office of Civil Rights, Health Information Privacy, Understanding HIPAA Privacy for Consumers, <http://www.hhs.gov/ocr/privacy/hipaa/understanding/consumers/courtorders.html> (last accessed April 16, 2014).

requesting individual that reasonable efforts have been made to give the subject of the PHI notice of the request.³⁰ “Satisfactory assurance” is defined as a written statement and documentation of a good-faith attempt to provide written notice to the individual.³¹ The written notice to the subject of the PHI must include sufficient information about the litigation or administrative proceeding to permit the subject of the PHI to raise objections.³² It is considered to be “satisfactory assurance” if the timeframe for the individual to raise objections has lapsed, and: (1) no objections were filed, or (2) any objections that were filed have been resolved.³³

Alternatively, the party requesting the PHI may provide satisfactory assurance by providing a written statement and documentation demonstrating that the parties have mutually agreed to a qualified protective order and have presented it to the court, or documentation showing that the party requesting the PHI has requested a qualified protective order from the court.³⁴ A qualified protective order is expressly defined by the regulations to include a court (or administrative tribunal) order or stipulation of the parties to the dispute that prohibits the parties from disclosing the PHI for any purpose other than that for which it was requested in the litigation or legal proceeding and requires that the information be returned to the covered entity or destroyed at the end of the proceeding.³⁵

Despite the detailed requirements for providing sufficient notice or obtaining a qualified protective order, HIPAA permits a covered entity to disclose PHI in response to

³⁰ 45 CFR 164.512(e)(1)(ii)(A).

³¹ 45 CFR 164.512(e)(1)(iii).

³² 45 CFR 164.512(e)(1)(iii).

³³ 45 CFR 164.512(e)(1)(iii)(C).

³⁴ 45 CFR 164.512(e)(1)(ii)(B).

³⁵ 45 CFR 164.512(e)(1)(v).

a subpoena or discovery request without receiving satisfactory assurance from the requesting party if the *covered entity* itself makes reasonable efforts to provide notice to the individual or seeks a qualified protective order.³⁶ The regulations, therefore, give the covered entity *the option* of directly providing notice to the subject of the PHI or seeking a qualified protective order, but the covered entity is not required to do so.

iii. Disclosures For Law Enforcement Purposes

The HIPAA Privacy Rule also permits disclosures of PHI for law enforcement purposes in compliance with a court order, court-ordered warrant, subpoena or summons issued by a judicial officer (e.g. a judge or magistrate), or a grand jury subpoena.³⁷ The Privacy Rule provides that such disclosures may be made to a law enforcement official (e.g., police officer or prosecuting attorney)³⁸ if the information authorized by the judicial officer is relevant and material to a legitimate law enforcement inquiry, the request is specific and limited in scope, and de-identified information cannot reasonably be used. The disclosure must be limited to the relevant requirements of the order or subpoena.³⁹

III. Michigan Court Rules and Related Michigan Laws

The Michigan Court Rules provide for relatively broad discovery; generally parties may obtain discovery regarding any matter, not privileged, which is relevant to the subject matter involved in a pending action.⁴⁰ Significantly, the protection of

³⁶ 45 CFR 164.512(e)(1)(vi). (Emphasis added).

³⁷ 45 CFR 164.512(f)(1). This section also includes disclosures in compliance with an administrative request, including an administrative subpoena or summons, a civil or authorized investigative demand, or similar process.

³⁸ 45 CFR 164.103.

³⁹ 45 CFR 164.512(f)(1).

⁴⁰ MCR 2.302(B).

privileged information supersedes even Michigan's liberal discovery principles⁴¹ and, as discussed below, is primarily more stringent than HIPAA.

a. Michigan Court Rules for Civil Procedure

With regard to requests for medical records and other documents containing PHI, the methods and limits on discovery differ for parties and non-parties. When the mental or physical condition of a party is in controversy, the medical condition is subject to discovery under the Michigan Court Rules if it is otherwise discoverable and a *valid privilege* is not asserted.⁴² This includes medical records in the possession or control of a physician, hospital, or other custodian.⁴³

For example, upon receiving a discovery request for production of medical information from the defendant in a personal injury or medical malpractice action, the plaintiff's attorney typically provides authorizations signed by the plaintiff that will allow the defendant to obtain the requested medical information from physicians, hospitals or other providers in possession of the information.⁴⁴ The Court Rules specify that authorizations provided by a party in response to a discovery request should be in "the form approved by the state court administrator."⁴⁵ SCAO form MC315 is the authorization form approved by the state court administrator and is also HIPAA-compliant.

The requesting party (or in many cases a copy service employed on its behalf) would then issue a subpoena together with the authorization provided by the plaintiff to

⁴¹ *Meier v Awaad*, 299 Mich App 655, 666; 832 NW2d 251 (2013).

⁴² MCR 2.314(A)(1).

⁴³ MCR 2.314(A)(2).

⁴⁴ MCR 2.314(C)(1)(d).

⁴⁵ MCR 2.314(c)(1)(d).

request the medical record information directly from the healthcare provider. To the extent that an authorization form other than SCAO form MC315 is provided, health care providers should review the authorization to confirm that it complies with HIPAA and the Michigan Medical Records Access Act.

A subpoena may also direct a party or a witness to appear to testify.⁴⁶ The Michigan Court Rules further state that a subpoena that is signed by an attorney of record in an action has the force and effect of an order signed by the judge of that court.⁴⁷ This directly contradicts the guidance noted above from OCR that a subpoena signed by an attorney or clerk is not the same as an order signed by a judge, which is a more stringent protection of privacy. Accordingly, federal law controls.

b. Michigan Laws and Rules for Criminal Procedure

Michigan law provides for the issuance of an investigative subpoena in connection with an investigation into the commission of a felony. Pursuant to MCL 767A.2, a prosecuting attorney may petition the court for authorization to use an investigative subpoena. Once authorized by the court, the prosecuting attorney may issue an investigative subpoena directing an individual to produce records or documents.⁴⁸ The investigative subpoena is required to describe the records and documents requested with sufficient definiteness so the records can be fairly identified by the recipient.⁴⁹ The subpoena is also required to provide notice that the individual

⁴⁶ MCR 2.506(A)(1).

⁴⁷ MCR 2.506(B)(1).

⁴⁸ MCL 767A.3.

⁴⁹ MCL 767A.4(1)(e).

may object to the subpoena or file reasons for non-compliance with the prosecuting attorney in advance of the time in which the disclosure was to be made.⁵⁰

MCL 767A.6 allows for the filing of a motion to compel if a person refuses to answer or files objections to an investigative subpoena. Significantly, however, subsection 5 of this section provides that the court “shall not compel” a person to answer or produce documents if doing so would violate a statutory privilege or constitutional right. This includes the Michigan physician-patient privilege, which is discussed at length in Section IV below.⁵¹

In addition, the Michigan Court Rules for criminal procedure provide that there is no right to discover information or evidence that is protected from disclosure by statute or privilege, including information or evidence protected by a defendant’s right against self-incrimination. However, an exception exists if a defendant demonstrates a good-faith belief, grounded in articulable fact, that there is a reasonable probability that records protected by privilege are likely to contain material information necessary to the defense. In this case, the trial court shall conduct an *in camera* inspection of the records. Records disclosed shall remain in the exclusive custody of counsel for the parties, shall be used only for the limited purpose approved by the court, and shall be subject to such other terms and conditions as the court may provide.⁵²

⁵⁰ MCL 767A.4(1)(f).

⁵¹ The *Investigative Subpoena Manual* published by the Michigan Attorney General discusses MCL 767A.6(5) and, in citing to *People v White* 256 Mich App 39; 662 NW 2d 69 (2003) advises that, “This provision ...extends to statutory privileges such as the attorney-client, physician-client, accountant client, and investigator-client privileges.”

⁵² MCR 6.201(C).

Again, the law and rules covering investigative subpoenas require a close look at both HIPAA and Michigan physician-patient privilege law, which is discussed below in detail in Section VI.

IV. Michigan's Statutory Physician-Patient Privilege

The HIPAA Privacy Rule's process for disclosures of PHI in response to subpoenas or warrants must be read in light of the limitations imposed by the Michigan Court Rules and Michigan law. In particular, Michigan's statutory physician-patient privilege will significantly impact the analysis. The Michigan physician-patient privilege, MCL 600.2157, prohibits a physician from disclosing medical information acquired in the treatment of a patient.⁵³ The statute expressly provides in part:

Except as otherwise provided by law, a person duly authorized to practice medicine or surgery shall not disclose any information that the person has acquired in attending a patient in a professional character, if the information was necessary to enable the person to prescribe for the patient as a physician, or to do any act for the patient as a surgeon.⁵⁴

In contrast to HIPAA, the physician-patient privilege does not include an exception for disclosures for law enforcement purposes and judicial proceedings. The privilege is deemed to belong to the patient and the patient must waive the privilege either through action or written authorization in order for the disclosure of information to be made.⁵⁵ The privilege does not need to be invoked expressly or implicitly by the patient, but instead arises by operation of law.⁵⁶

⁵³ MCL 600.2157.

⁵⁴ MCL 600.2157.

⁵⁵ *Steiner v Bonanni*, 292 Mich App 265, 271-273; 807 NW2d 902 (2011). The purpose of the privilege is to protect the confidential nature of the physician-patient relationship and encourage patients' complete disclosure of their medical history and present medical concerns. *See also Popp v Crittenton Hospital*, 181

a. *Caselaw related to the physician-patient privilege*

Michigan courts have strictly applied the physician-patient privilege in an effort to protect patient confidentiality. This is exemplified in the *Meier* case discussed in Section VI.c below and echoed in the criminal case of *People v. Doers*.⁵⁷ In *People v. Doers*, the Defendant, Doers, was appealing a conviction for criminal sexual conduct against someone 13 years old or younger.⁵⁸ The victim was his adopted daughter. At trial the prosecution introduced evidence of the Defendant's vasectomy because it was relevant to the semen found on sheets as well as statements the Defendant allegedly made to the victim regarding his inability to impregnate her. Importantly, the Court held that because of the physician-patient privilege, the testimony of the doctor who performed the Defendant's vasectomy should not have been allowed. The Court reasoned that the physician's testimony was not the only way to provide evidence of the vasectomy, and therefore it was an abuse of the privilege to allow the testimony. This highlights the Michigan courts' protection of the privilege, even when heinous crimes are involved.

b. *Waiver of Privilege by Operation of Law*

Under the Michigan physician-patient privilege statute, privilege is determined to be waived:

If the patient brings an action against any defendant to recover for any personal injuries, or for any malpractice, and the patient produces a physician as a witness in the patient's own behalf who has treated the

Mich App 662; 449 NW2d 678 (1989), and *Dorris v Detroit Osteopathic Hospital Corporation*, 220 Mich App 248, 559 NW2d 76 (1996).

⁵⁶ *Meier v Awaad*, 299 Mich App 655, 668; 832 NW2d 251 (2013).

⁵⁷ *People v Doers*, unpublished opinion per curiam of the Michigan Court of Appeals, issued June 29, 2010 (Docket No. 288514).

⁵⁸ *Id.*

patient for the injury or for any disease or condition for which the malpractice is alleged, the patient shall be considered to have waived the privilege provided in this section as to another physician who has treated the patient for the injuries, disease, or condition.

The statute provides for waiver of the privilege by the patient when the patient brings an action to recover for personal injuries or medical malpractice, and calls a treating physician on his or her behalf.⁵⁹ Once the plaintiff calls a treating physician as a witness, the privilege is considered waived as to other physicians who have treated the patient for the injuries or conditions at issue in the personal injury or malpractice suit.⁶⁰ But waiver of the privilege does not apply in other situations, including other types of actions and where the subject of the requested information is not a party to the litigation. Absent a waiver or exception provided by law, the physician-patient privilege functions as an absolute bar to disclosure.

V. Other Michigan Laws

a. Release of Information in Licensure Actions without Authorization

It is significant to note that the Michigan physician-patient privilege provides for other laws to allow for disclosure of information that would otherwise fall within the physician-patient privilege, with its introductory phrase “Except as otherwise provided by law”. However, it must be clear in the law that the privilege is being waived. One such example is related to licensure and found at MCL 333.16244 (2). This law explicitly provides that:

The physician-patient privilege . . . does not apply in an investigation or proceeding by a board or task force, a disciplinary subcommittee, a hearings examiner, the committee, or the

⁵⁹ MCL 600.2157.

⁶⁰ MCL 600.2157.

department acting within the scope of its authorization. Unless expressly waived by the individual to whom the information pertains, the information obtained is confidential and shall not be disclosed except to the extent necessary for the proper functioning of a board or task force, a disciplinary subcommittee, the committee, or the department. Except as otherwise provided in this subsection, a person shall not use or disseminate the information except pursuant to a valid court order.

Similarly, HIPAA allows for the release of PHI to a health oversight agency for activities authorized by law, including licensure or other disciplinary actions without authorization or the opportunity to object.⁶¹ Health oversight committee is defined at 45 CFR 164.501 and includes an agency of the state “that is authorized by law to oversee the health care system (whether public or private) or government programs in which health information is necessary to determine eligibility or compliance, or to enforce civil rights laws for which health information is relevant.”

Based on both Michigan and HIPAA law, a provider facing a licensure investigation would not be required to obtain an authorization or even notify the patient prior to releasing PHI as part of a licensure investigation.

b. Criminal Law Providing for Release of Information Without Authorization

The Michigan Vehicle Code, MCL 257.625a, which addresses the admission of results of chemical breath analysis tests (such as Breathalyzer) and chemical tests, also allows for the disclosure of information that would otherwise fall within the physician-

⁶¹ 45 C.F.R 164.512(d). Note that this exception does not extend to health oversight activities where the individual is the subject of the investigation unless the investigation is directly related to the receipt of health care, a claim for public health benefits or qualification for public benefits where the individual’s health is integral to the claim for public benefits or services. For example, this exception would not allow a physician’s health records to be released where the physician was being investigated for impairment.

patient privilege. This section provides that when a peace officer requests such a test, the results of those tests are admissible into evidence. Furthermore, if after an accident, the driver of a vehicle is taken to a medical facility and a sample of the driver's blood is withdrawn at that time for medical treatment, not only are the results admissible but the statute specifically provides that:

The medical facility or person performing the chemical analysis shall disclose the results of the analysis to a prosecuting attorney who requests the results for use in a criminal prosecution as provided in this subdivision. A medical facility or person disclosing information in compliance with this subsection is not civilly or criminally liable for making the disclosure.⁶²

c. Workers' Compensation

i. HIPAA Exception

The HIPAA Privacy Rule allows a covered entity to “disclose protected health information as authorized by and to the extent necessary to comply with laws relating to workers’ compensation or other similar programs, established by law, that provide benefits for work-related injuries or illness without regard to fault.”⁶³ The HIPAA regulations do not provide a blanket exception for all workers’ compensation uses and disclosures, but rather defer to state law for permissible disclosures as necessary to comply with worker’s compensation laws.

ii. Michigan Workers Compensation Laws

In Michigan, §418.853 of the Workers’ Disability Compensation Act of 1969 provides that:

a subpoena signed by an attorney of record in the action has the force and effect of an order signed by the worker’s compensation

⁶² MCL 257.625a(6)(e).

⁶³ 45 CFR 164.512 (l).

magistrate or arbitrator associated with the hearing. Any witness who refuses to obey a subpoena, who refuses to be sworn or testify, or who fails to produce any papers, books, or documents touching any matter under investigation or any witness, party, or attorney who is guilty of any contempt while in attendance at any hearing held under this act may be punished as for contempt of court.

The Workers Compensation Board of Magistrates General Rules, Rule 6 requires that the subpoena must be on an agency-approved form and include, among other requirements, a certification by the requesting party that the matter about which the subpoena is requested is pending before the Workers Compensation agency.⁶⁴ Rule 6 further provides that “any dispute arising under this rule shall be brought by signed motion before the assigned magistrate and shall have a copy of the subpoena attached.”⁶⁵ The Board of Magistrates for the Workers’ Compensation Agency in Michigan has taken the following position with regard to subpoenas issued pursuant to Rule 6:

If you encounter a problem with a medical provider regarding the release of records due to HIPAA concerns, you may advise the provider that cases in workers' compensation litigation are not subject to HIPAA. This is specifically indicated on their website as part of the HIPAA Privacy Rule regarding disclosures for workers' compensation purposes. Thus, unless there are other state law considerations, such as privilege issues, HIPAA would allow the disclosure of medical record pursuant to a signed subpoena.⁶⁶

Based on this interpretation, where the physician-patient privilege has been waived, PHI can be disclosed pursuant to a subpoena signed by an attorney of record in a

⁶⁴ Mich. Admin. Code, R 418.56.

⁶⁵ Mich. Admin Code, R 418.56.

⁶⁶ Michigan LARA Workers’ Compensation Agency, Revised Subpoena Rule for Board of Magistrates memo available at: <http://www.michigan.gov/wca/0,4682,7-191-26930-165385--,00.html> (accessed on April 29, 2014).

workers' compensation action without the "satisfactory assurances" normally required by the HIPAA regulations with regard to a subpoena.

iii. Applicability of Waiver to Workers' Compensation Proceedings

A. Physician Furnished and Paid for by Employer

MCL 418.385 provides that an employer may request an employee who has given notice of injury to submit to an examination to a physician furnished and paid for by the employer. Michigan Attorney General Opinion 6593 states that an employee will be deemed to have waived the physician-patient privilege when he or she is examined and treated at the employer's medical clinic for an injury sustained during employment. However, the Attorney General Opinion also notes that a waiver of the physician-patient privilege for purposes of workers' compensation in this context is only recognized to the extent that the information is obtained by the physician retained by the employer, and is relevant to the workers' compensation claim.⁶⁷

B. Physician Chosen and Paid for by Employee

For medical treatment by a provider chosen by the employee, the workers' compensation law requires the employee to furnish to the employer or its insurance carrier a complete and correct copy of the report of each physical examination relative to the alleged workers' compensation injury, if so requested, within 15 days of the request. If the employee fails to provide a medical report regarding an examination or medical treatment, the employer may elect to take the deposition of that physician.⁶⁸ The statute does not give the employer a right to obtain records from a treating physician chosen by the employee without an authorization. However, if the employer's

⁶⁷ OAG 1989, No 6593 (July 12, 1989).

⁶⁸ MCL 418.385

counsel provides evidence of the employee producing a treating physician as a witness (i.e. the privilege is waived), the records may be disclosed.

VI. HIPAA's Relationship with State Law

a. Preemption

The most common intersection of HIPAA and Michigan law is the interplay between HIPAA and the Michigan physician-patient privilege. As discussed above in Section II.c, HIPAA preempts state law unless the state law provides greater privacy protection. Thus, the most stringent of all the applicable laws should be followed.

As explained above in Section IV.b, if the physician-patient privilege is not waived, it is an absolute bar to disclosure of PHI. If the physician-patient privilege is waived by operation of law, HIPAA's provisions must then be applied. Both the Michigan Supreme Court⁶⁹ and the District Court for the Eastern District of Michigan⁷⁰ have found in judicial proceedings regarding personal injury or medical malpractice that HIPAA's "satisfactory assurances" provisions discussed above, involving specific notice to the patient or agreement or entry of a qualified protective order, provide more stringent privacy protections and must be applied after waiver of the privilege.

Similarly, the HIPAA regulations addressing disclosures for law enforcement purposes would apply in the context of an investigative subpoena issued under MCL 767A.2 requesting PHI where the physician-patient privilege is determined to have been waived. Where 45 CFR 164.512(e) requires satisfactory assurances or a qualified protective order for a judicial or administrative proceeding, 45 CFR 164.512(f) requires that information sought for law enforcement purposes be relevant and material to a

⁶⁹ *Holman v Rasak*, 486 Mich 429; 785 NW2d 98 (Mich.S.Ct. 2010).

⁷⁰ *Thomas v 1156729 Ontario Inc. et al* --- F.Supp.2d ----, 2013 WL 5785853 (E.D.Mich. 2013)

legitimate law enforcement inquiry, the request be specific and limited in scope to the extent reasonably practicable in light of the purpose for which the information is sought, and that de-identified information could not reasonably be used.⁷¹

In *Steiner v Bonanni*⁷², the Michigan Court of Appeals analyzed the “more stringent” requirement under HIPAA as relating to preemption and found that the question centered on the ability of the patient to withhold permission and stop the sharing of PHI. *Steiner* involved a defendant attempting to procure a non-party’s PHI. The Court reasoned that the Michigan physician-patient privilege law at MCL 600.2157 allows a patient to block disclosure simply by not “engaging in acts that waive the privilege.”⁷³ HIPAA, however, allows for disclosure without the patient’s consent in response to subpoenas or even if a protective order is procured. Thus, the Court reasoned, Michigan law and its automatic waiver is not less stringent than HIPAA. Note that this case differs from the *Holman* and *Thomas* cases discussed above, because those cases addressed the protections applicable after the privilege had been waived, rather than the situation where the patient privilege was not waived.

iv. PHI of a Party

If PHI of a party to a legal proceeding is requested, Michigan’s physician-patient privilege, Vehicle Code, Mental Health Code, and the Michigan court rules all provide for waiver of the privilege in certain circumstances. Where a determination is made that the privilege has been waived in a judicial or administrative proceeding, the information

⁷¹ 45 CFR 164.512(f)(1)(ii)(C).

⁷² *Steiner v Bonanni*, at 5

⁷³ *Steiner v Bonanni*, at 5

cannot be released without also analyzing the more stringent HIPAA provisions related to satisfactory assurances discussed in Section VI.a.

Since HIPAA specifically defers to state workers' compensation laws, and the Michigan physician-patient privilege applies with regard to medical records of an employee's chosen treating physician until the testimony of such treating physician is provided, counsel requesting medical records without an authorization should provide evidence of the provision of the testimony of the treating physician with the request. A party requesting a deposition of an employee's chosen treating physician without an authorization should provide evidence of their request to the employee for the report of the relevant examination, as the request is a prerequisite to the deposition. Requests for records of treating physicians furnished by and paid for by an employer should be analyzed to ensure that the records requested are relevant to the workers compensation claim only.

The Michigan Vehicle Code permits test results related to operating a vehicle while intoxicated to be provided to law enforcement. HIPAA allows for disclosure without an authorization for law enforcement purposes as required by law, so the Michigan Vehicle Code provisions are not contrary to HIPAA; both allow for the disclosure as provided in the Michigan statute.⁷⁴

v. Non-parties' PHI

The Michigan Court of Appeals in *Steiner v Bonanni*⁷⁵ addressed the question of HIPAA preemption in the context of the Michigan physician-patient privilege for non-parties and concluded that Michigan law was more protective of patients' privacy rights

⁷⁴ 45 CFR 164.512(f)(1)(i).

⁷⁵ *Steiner* at 271.

and therefore, HIPAA did not preempt the physician-patient privilege.⁷⁶ The case involved a claim for breach of an employment contract between the plaintiff physician employer and a former physician employee.⁷⁷ The plaintiff maintained that the defendant violated his employment contract by continuing to treat patients of the practice after his departure.⁷⁸ During discovery, the plaintiff requested disclosure of defendant physician's patient list in order to prove his claim that the physician stole patients after leaving the practice.⁷⁹ The defendant objected to the disclosure of the information regarding the nonparty patients citing HIPAA and the Michigan physician-patient privilege.⁸⁰

The Court of Appeals concluded that Michigan law was more protective of patients' privacy rights and, therefore, HIPAA did not preempt Michigan's physician-patient privilege.⁸¹ Moreover, the physician-patient privilege prohibited the disclosure requested in this case. In reaching its finding, the court pointed to the fact that Michigan law uses obligatory language, "shall not" disclose, whereas HIPAA uses permissive language, providing that a physician "may" disclose when adequate assurances are given.⁸² Further, the court noted that, unlike HIPAA, Michigan law provides no exception for disclosure of random patient information related to a lawsuit and it does not authorize disclosure under a qualified protective order.⁸³

⁷⁶ *Id.* at 267.

⁷⁷ *Steiner* at 267.

⁷⁸ *Id.* at 268.

⁷⁹ *Id.*

⁸⁰ *Id.*

⁸¹ *Id.* at 267.

⁸² *Id.* at 271-272.

⁸³ *Id.* at 272-274.

Of particular note, the patient information at issue in *Steiner* involved non-parties and the individuals had not waived their privilege by putting their medical condition in controversy. Quite the opposite, there was no indication that the patients were even made aware of the lawsuit. The Court, citing *Schechet v Kesten*, 372 Mich 346, 350-351, 126 NW2d 718 (1964), held that where the patient is not involved in the case and does not consent, even the names of the nonparty patients are within the ‘veil of privilege’.⁸⁴ Accordingly, disclosure of the requested information would violate the nonparty patients’ privacy rights.

Recent case law suggests that the reach of the Michigan physician-patient privilege is expanding in some situations. In *Meier v Awaad*, 299 Mich App 655, 832 NW2d 251 (2013), the Michigan Court of Appeals extended application of the physician-patient privilege to include PHI subpoenaed from the Michigan Department of Community Health (MDCH). In *Meier*, several patients alleged that Dr. Awaad intentionally misdiagnosed them with epilepsy or seizure disorder in an effort to increase his billings.⁸⁵ During discovery, the plaintiffs served a subpoena on MDCH seeking the names and addresses of all Medicaid beneficiaries who were treated by Dr. Awaad and were coded as having epilepsy or seizure disorder.⁸⁶ MDCH refused to make the disclosure without a court order. The trial court issued an order enforcing the subpoena, as well as a separate protective order restricting access to the patient list and limiting the permissible uses of the information.⁸⁷

⁸⁴ *Id.* at 275.

⁸⁵ *Meier* at 658-659.

⁸⁶ *Id.* at 659.

⁸⁷ *Id.* at 661-662.

On appeal, the Court of Appeals concluded that the trial court's enforcement of the subpoena violated the statutory physician-patient privilege. Similar to *Steiner*, the disclosure by MDCH involved nonparty patients. Applying the holding of *Steiner*, the Court of Appeals found Michigan law applied as it was more protective of patients' rights than HIPAA.⁸⁸

The plaintiffs in *Meier* argued that the requested disclosure would not violate the statutory physician-patient privilege because it was directed at MDCH, an outside third party Medicaid payor and not a "person duly authorized to practice medicine or surgery" as outlined by the statute.⁸⁹ The Court of Appeals recognized that MDCH did not fit into the physician category defined by the statute, but concluded that the privilege continued to protect against disclosures by parties other than physicians after the physician conveys privileged communications obtained in the physician-patient relationship to a third party.⁹⁰ The court relied on Michigan Supreme Court precedent in *Dorris v Detroit Osteopathic Hosp. Corp.*, 460 Mich 26, 594 NW2d 455 (1999) and *Massachusetts Mut. Life Ins. Co. v. Bd. of Trustees of Mich. Asylum for the Insane*, 178 Mich 193, 144 NW 538 (1913), concluding that the statutory physician-patient privilege operates to bar disclosure even when disclosure is not sought directly from a physician but rather from a third party who obtained the protected information from a physician.⁹¹

The impact of *Meier* appears to be far-reaching in the context of requests for medical records of nonparty patients. Applying *Steiner*, *Meier* and its progeny, the physician-patient privilege belongs to the patient, arises by operation of law and does

⁸⁸ *Id.* at 665.

⁸⁹ *Id.* at 669.

⁹⁰ *Id.* at 671.

⁹¹ *Id.* at 672.

not need to be affirmatively invoked by the patient. Furthermore, based on *Meier*, the privilege applies not only to physicians, but entities that receive privileged information that originated from a physician.

The *Meier* case creates a number of questions and challenges for providers. While *Meier* specifically dealt with the physician-patient privilege, in Michigan many other health care professionals have certain legal requirements to maintain a client's confidentiality. This includes, but is not limited to dentists,⁹² physician's assistants⁹³ and psychologists.⁹⁴

The *Meier* case also potentially expands the physician-patient privilege beyond those who are designated by statute. One of the key issues in the case was whether the defendant, Dr. Awaad, could challenge the subpoena directed at MDCH, a nonparty to the litigation, and assert the physician-patient privilege as a bar to the disclosure by MDCH when MDCH was not a physician who provided care. The Court of Appeals concluded that the defendants, as parties to the suit, had the right to raise discovery and evidentiary objections to the information sought, regardless of whether it was sought from the defendants directly or the MDCH.⁹⁵ Furthermore, relying on previous Michigan Supreme Court cases, the Court noted that "the privilege continues to protect against disclosure by parties other than a physician after the physician copies privileged communications obtained in the physician-patient relationship to those third parties."⁹⁶

Based on this, the Court held :

⁹² MCL 333.16648.

⁹³ MCL 333.17078.

⁹⁴ MCL 333.18237.

⁹⁵ *Meier* at 669.

⁹⁶ *Id.* at 671.

the principle that emanates from *Massachusetts Mut Life and Dorris* is that the statutory physician-patient privilege operates to bar disclosure even when the disclosure is not sought directly from a physician or surgeon but rather from a third party who obtained protected information from a doctor.⁹⁷

This language, coupled with the fact that the physician-patient privilege law has been held by Michigan courts to be more stringent than HIPAA in many circumstances, should give all recipients of requests for protected health information cause to carefully assess whether the disclosure would be appropriate in the situation. Furthermore, because of *Meier's* broad interpretation of the privilege, an entity that receives a subpoena will want to do an analysis of whether the entity falls under the privilege law. Based on *Meier* it is no longer true that it only applies to physicians.

The practical implication of the Michigan statutory physician-patient privilege and the *Steiner v. Bonanni* line of cases is that several HIPAA provisions allowing for disclosure without an authorization may be inapplicable in Michigan. For example, even though HIPAA permits law enforcement disclosures of nonparty PHI, such as that of material witnesses, missing persons, and victims of a crime, the physician-patient privilege and associated case law may prohibit such disclosure.

Some of the most common situations involving requests for PHI of a non-party are in domestic violence and child abuse or neglect cases. Many practitioners assume that the alleged victim's injury and medical information is highly relevant to a criminal trial or probate proceeding involving abuse or neglect, and public policy may seem to call for the disclosure. However, the Michigan Court of Appeals held in *People v. Doer* that even the defendant's own medical information cannot be accessed without

⁹⁷ *Id.* at 672.

authorization. Likewise, a victim's medical information cannot be provided without the victim's authorization. If the victim is the child of the defendant, a guardian may be necessary to obtain authorization for the child's medical information. Both Michigan law and HIPAA allow for disclosures during the child abuse or neglect investigative process, as explained in Section VI.f. below.

d. Personal Representatives

Since litigation or investigations involving subpoenas, discovery requests, warrants, law enforcement requests and other similar processes can include significant consequences even for nonparties, it is important to ensure that even requests received with an authorization meet all the requirements for a valid authorization under Michigan law and HIPAA. HIPAA defers to state law on who can serve as a "personal representative" for purposes of authorizing a disclosure of another individual's PHI. A person who under state law has authority to act on behalf of the patient in making decisions related to health care must be treated as the personal representative of the patient by the covered entity.⁹⁸

i. Unemancipated Minors and Court-Appointed Guardians

Parents of unemancipated minors and court-appointed guardians with health care decision-making authority qualify as personal representatives.

ii. Emancipated Minors and Adults

For adults and emancipated minors, Michigan's patient advocate designation provision in the Estates and Protected Individuals Code ("EPIC") specifies when another individual can make health care-related decisions for a patient, and that only occurs

⁹⁸ 45 CFR 164.502(g)(2).

when two physicians or one physician and one psychologist have made a determination that the patient is unable to participate in medical treatment decisions.⁹⁹ Until the patient advocate's powers are thus activated, the patient advocate does not have authority to act on behalf of the patient in making decisions related to health care, and does not meet the HIPAA requirement to be a personal representative.

Michigan's Medical Records Access Act allows for a patient to name an "authorized representative" by explicit written authorization to act on the patient's behalf to access, disclose, or consent to the disclosure of the patient's medical record, in accordance with the act.¹⁰⁰ The act does not address the more global issue of a person having authority to make health care decisions for another. The EPIC provision for a patient advocate is the only way for an adult or emancipated minor to designate another person to make health care decisions on behalf of the patient, so HIPAA preempts the authorized representative provision of the Michigan Medical Records Access Act.

Occasionally patients have a clause in a general durable power of attorney indicating that their attorney-in-fact has the power to obtain medical records of the patient, or they insert a clause in a durable power of attorney for health care (that designates a patient advocate) indicating they want their patient advocate to have authority to obtain medical records prior to the patient advocate powers being activated in accordance with the statute. While these clauses often meet the requirements of the Michigan Medical Records Access Act for naming an authorized representative, HIPAA is more stringent in requiring that a personal representative has to have authority under state law to make health care decisions for the patient. Therefore, a HIPAA-compliant

⁹⁹ MCL 700.5508.

¹⁰⁰ MCL 333.26263

authorization signed by the patient is required unless the individual named by the patient is a patient advocate with activated powers to obtain records.

e. Subpoenas Issued Pursuant to State Law v. Federal Law

i. Subpoenas Issued Pursuant to State Law

The dilemma faced by providers who receive subpoenas for patient information is best illustrated by the plight of the Cleveland Clinic in Ohio. The Cleveland Clinic was sued by a patient whose medical records were provided by the Clinic pursuant to a grand jury subpoena issued by Cuyahoga County Court of Common Pleas.¹⁰¹ The subpoena requested the medical records to include, but not be limited to, drug and alcohol counseling and mental health issues regarding the plaintiff James Turk. The Cleveland Clinic provided the records in response to the subpoena. The plaintiff alleged in part that the Cleveland Clinic released his confidential medical information in response to the grand jury subpoena in violation of its duties under Ohio's privilege law¹⁰² and plaintiffs' common law rights of privacy.

The Court in *Turk* rejected the Cleveland Clinic's motion for judgment on the pleadings, finding that contrary to HIPAA provisions, Ohio's privilege law does not contain an exception for the provision of medical records to law enforcement.¹⁰³ The Court also rejected public policy arguments made by the Cleveland Clinic to overcome the right of privacy.

ii. Subpoenas Issued Pursuant to Federal law

¹⁰¹ *Turk v Oiler et al*, 732 F Supp 2d 758 (N.D. Ohio, Aug. 11, 2010).

¹⁰² O.R.C. 2317.02

¹⁰³ Note that the Ohio physician patient privilege law is similar to Michigan's physician-patient privilege law.

Notably, however, federal courts and rules of evidence make a distinction between subpoenas issued based on state law versus subpoenas issued pursuant to federal law. FRE 501 states:

The common law—as interpreted by United States courts in the light of reason and experience—governs a claim of privilege unless any of the following provides otherwise:

- the United States Constitution;
- a federal statute; or
- rules prescribed by the Supreme Court.

But in a civil case, state law governs privilege regarding a claim or defense for which state

law supplies the rule of decision.

Following *Turk*, the Cleveland Clinic (in a different matter) asked the U.S. District Court for the Northern District of Ohio to set aside Civil Investigative Demands served under the federal False Claims Act based on the *Turk* case and the idea the Cleveland Clinic would be violating the physician-patient privilege law and be exposed to liability similar to that in *Turk*.¹⁰⁴ The Court, however, ordered the Clinic to provide the information, finding that the subpoenas in the present case were issued pursuant to federal law and not state law, and the standards related to federal subpoenas, grand jury investigations and the Federal Rules of Civil Procedure do not provide for application of state privilege law to federal questions. Rather, federal law applies and federal law does not have a physician-patient privilege law. Specifically, the Court noted that “[t]he Petitioners would violate no patients’ rights in complying with properly-

¹⁰⁴ *Cleveland Clinic Foundation v. U.S.*, 2011 WL 862027 (N.D. Ohio, March 9, 2011).

issued CIDs, subpoenas or subpoenas duces tecum issued by a court of the United States in aid of a grand jury investigation.”¹⁰⁵ If a subpoena is issued in a federal civil matter that involves state law questions, FRE 501 requires state privilege law to apply to the state law questions.

This is echoed in a recent Michigan case regarding medical marijuana.¹⁰⁶ While the argument regarding physician-patient privilege was not raised, the Michigan Department of Community Health did object to responding to federal Drug Enforcement Administration subpoenas seeking the names and information of seven medical marijuana users. The MDCH argued that the Michigan medical marijuana law provided for the confidentiality of certain information and therefore could not release the requested information without violating the Michigan Medical Marijuana Act. The District Court held that, “[a]s a state law authorizing the use of medical marijuana, the MMMA cannot negate, nullify or supersede the federal Controlled Substances Act, which criminalized the possession and distribution of marijuana throughout the entire country long before Michigan passed its law.”¹⁰⁷

f. Reports and Disclosures permitted by both HIPAA and State Law

It is also important to note there are circumstances in which State law and HIPAA allow for the release of PHI without application of the physician-patient privilege or any special notice or right to object. For example, in Michigan "if there is a compelling need for records or information to determine whether child abuse or child neglect has occurred or to take action to protect a child where there may be a substantial risk of

¹⁰⁵ *Id.* at 2.

¹⁰⁶ *U.S. v Mich Dept of Community Health*, 2011 WL 2412602 (W.D. Michigan, June 3, 2011).

¹⁰⁷ *U.S. v Mich Dept of Community Health*, at 12.

harm...” the physician patient privilege does not apply to the release of medical records to a family independence agency caseworker or administrator directly involved in the child abuse or neglect investigation.¹⁰⁸ The statute is specific to the mandatory reporting and initial investigation process after a report of suspected abuse or neglect; it does not apply to legal or administrative proceedings. 45 C.F.R. 164.512 (b)(1)(ii) mirrors this in allowing the disclosure of PHI to the appropriate government authority authorized to receive reports of child abuse or neglect. This is consistent with other mandatory disclosure laws, which are supported by both the physician-patient privilege and HIPAA.

For subpoenas or other discovery requests related to child abuse or neglect for legal or administrative proceedings MCL 722.631 provides for the physician-patient privilege to be abrogated in a civil child protective proceeding resulting from a report of child abuse or neglect made pursuant to the Child Protection Law. The Michigan Supreme Court in *Department of Social Services v Brock*, 442 Mich 101, 499 NW2d 752 (1993), held that MCL 722.631 applies to the PHI of a parent involved in the civil proceeding as well as the PHI of the child. Once the privilege is abrogated by MCL 722.631, HIPAA’s satisfactory assurances provisions must be followed as discussed in section VI.a. above.

VII. Special Considerations for Certain Types of Protected Health Information

Certain subsets of PHI, including medical records dealing with mental health, substance abuse and HIV/AIDS receive special treatment pursuant to state and federal

¹⁰⁸ MCL 333.16281(1). *See also* MCL 330.1748a (regarding mental health records).

law. The interplay between these state and federal laws with HIPAA must be evaluated when considering requests for this type of information.

a. Mental Health Records and Psychotherapy Notes

The Michigan Mental Health Code¹⁰⁹ protects “recipients” of mental health services. In order to meet the definition of “recipient” rendering the Michigan Mental Health Code applicable, an individual must be a recipient of mental health care from the Department of Community Health, a community mental health services program, a residential facility or from a provider that is under contract with the Department of Community Health or with a community mental health services program.¹¹⁰ The Michigan Mental Health Code would not, for example, apply to a provider of mental health services who is paid in cash or by third party payors other than the Department of Community Health or a community mental health services program.

If an individual is a “recipient” of mental health services for purposes of the Mental Health Code, he or she is entitled to certain “recipient rights” including the right to confidentiality which is codified at MCL 330.1748. MCL 330.1748 prohibits the disclosure of information in the record of a “recipient” subject to certain exceptions. Two relevant exceptions include: “pursuant to an order or a subpoena of a court of record or a subpoena of the legislature, **unless the information is privileged by law**” and “if necessary in order to comply with another provision of law.”¹¹¹ Consistent with the disclosure of other types of PHI, the subpoena exception expressly acknowledges a

¹⁰⁹ MCL 330.1100 et al.

¹¹⁰ MCL 330.1100c.

¹¹¹ MCL 330.1748(5)(a) & (d). Emphasis added.

limitation on disclosure of mental health records where the information is privileged by law.

For purposes of the Mental Health Code, a “privileged communication” is defined as “a communication made to a psychiatrist or psychologist in connection with the examination, diagnosis, or treatment of a patient, or to another person while the other person is participating in the examination, diagnosis, or treatment or a communication made privilege under other applicable state or federal law.” MCL 330.1750 addresses the situations in which such privileged communications may be disclosed. Because MCL 330.1750 provides for privileged communications to be disclosed for a proceeding governed by the Mental Health Code, in a proceeding to determine the legal competence of the patient or the patient’s need for a guardian (if the patient was informed), or if the communication was made during treatment that the patient was ordered to undergo to render the patient competent to stand trial on a criminal charge, the state law is not more stringent than HIPAA and would be preempted by HIPAA. Therefore, an authorization, court order, or satisfactory assurances pursuant to HIPAA would be required for disclosure in those distinct circumstances.

While the Michigan Mental Health Code applies to all the information in the mental health records of a “recipient”, HIPAA provides special protections for a very narrow subset of mental health records that meet the definition of “psychotherapy notes.” “Psychotherapy notes” are generally defined as notes that are recorded by a mental health professional to document or analyze the contents of a conversation during a counseling session. They are often handwritten, but can be in any medium. In order to qualify as psychotherapy notes, the documents must be kept separate from

the rest of the medical chart. Importantly, the definition of “psychotherapy notes” specifically excludes “medication prescription and monitoring, counseling session start and stop times, the modalities and frequencies of treatment furnished, results of clinical tests, and any summary of the following items: Diagnosis, functional status, the treatment plan, symptoms, prognosis and progress to date.”¹¹² Thus, a general medical record that contains information related to the diagnosis and treatment of a mental health condition will not be treated as a psychotherapy note for HIPAA purposes.

The use or disclosure of psychotherapy notes almost always requires a signed HIPAA-compliant authorization unless they are being used by the originator of the psychotherapy notes for the covered entity’s own training programs. If an authorization for the use or disclosure of psychotherapy notes is obtained, it is important to note that the authorization cannot be combined with any other document or authorization, except for another authorization for use or disclosure of psychotherapy notes.¹¹³

HIPAA would also allow a covered entity to use psychotherapy notes to defend itself in a legal action brought by the subject of the notes,¹¹⁴ to demonstrate compliance to the Secretary of HHS for HIPAA compliance, for health oversight activities related to the provider who originated the note, to a coroner or medical examiner about a deceased individual for permitted purposes, or to avert a serious threat to health or safety.¹¹⁵ However, these disclosures would be subject to analysis under Michigan’s potentially more stringent physician-patient privilege law as discussed above.

b. Substance Use/Abuse Laws

¹¹² 45 CFR 164.501.

¹¹³ 45 CFR 164.508(b)(3)(ii).

¹¹⁴ 45 CFR 164.508(a)(2)(i).

¹¹⁵ 45 CFR 164.508(a)(2)(ii).

In Chapter 2A, Substance Use Disorder Services, of the Mental Health Code, MCL 330.1263(c) provides:

Upon application, a court of competent jurisdiction may order disclosure of whether a specific individual is under treatment by a program. In all other respects, the confidentiality shall be the same as the physician-patient relationship provided by law.¹¹⁶

Since HIPAA also provides for disclosure pursuant to a court order, both Michigan law and HIPAA provide equivalent protections.

Certain providers who receive federal assistance and hold themselves out as providing alcohol or drug abuse diagnosis, treatment or referral for treatment may be subject to federal substance abuse confidentiality requirements as set forth in 42 CFR Part 2, in addition to HIPAA and state law.¹¹⁷ Records subject to 42 CFR Part 2 cannot be released pursuant to a subpoena, but may be released pursuant to a compulsory process such as a subpoena and an authorizing court order.¹¹⁸

c. HIV/AIDS Information Under the Public Health Code

MCL 333.5131(3) provides:

The disclosure of information pertaining to HIV infection or acquired immunodeficiency syndrome in response to a court order and subpoena is limited to only the following cases and is subject to all of the following restrictions:

(a) A court that is petitioned for an order to disclose the information shall determine both of the following:

(i) That other ways of obtaining the information are not available or would not be effective.

(ii) That the public interest and need for the disclosure outweigh the potential for injury to the patient.

(b) If a court issues an order for the disclosure of the information, the order shall do all of the following:

(i) Limit disclosure to those parts of the patient's record that are determined by the court to be essential to fulfill the objective of the order.

¹¹⁶ Emphasis added.

¹¹⁷ 42 CFR 2.11.

¹¹⁸ 42 CFR 2.61.

(ii) Limit disclosure to those persons whose need for the information is the basis for the order.

(iii) Include such other measures as considered necessary by the court to limit disclosure for the protection of the patient.

Since these provisions are more restrictive than HIPAA, which does not contain any requirements specific to HIV/AIDS, these provisions must apply. A court order that does not specify the elements of MCL 333.5131(3) is insufficient to effectuate disclosure of HIV/AIDS information.

VIII. Practical Implications for Responding to Subpoenas or Warrants for PHI

a. Policies

Having policies in place to deal with subpoenas or warrants for PHI is essential. Health care providers should establish a process for validating and responding to subpoenas and warrants that ensure they have satisfied their responsibilities under both HIPAA and Michigan law, including accounting for disclosures in subsection e below.

b. Steps to Take When Responding to a Subpoena

As a first step, it is essential to ensure that a subpoena for health care information meets all the requirements of the Michigan Court Rules, including identification of a date for presentation of the witness or documents being requested. A subpoena requiring production of documents must be served at least 14 days in advance of the time set for production.¹¹⁹ In the case of an investigative subpoena, MCL 767A.4 provides that it must be served as least seven days before the date set for examination of the records or documents unless the judge authorizing the investigative subpoena has shortened the timeframe for good cause shown. It is imperative that the court or administrative tribunal has jurisdiction over the entity. It must also be signed by

¹¹⁹ MCR 2.305(B)(1).

the appropriate authority, be appropriately specific, and properly served. If not, there may exist procedural grounds for challenging the subpoena.¹²⁰

If the subpoena is valid, since HIPAA requires that if both HIPAA and state law cannot be followed, the more stringent of either HIPAA or state law be applied, the recipient must determine which is applicable. It is helpful to determine first whether the physician-patient statutory privilege exists. Then identify whether the privilege has been waived. The third step is to determine if any other laws provide for the disclosure requested. If the privilege has been waived or another law provides for the disclosure, then look to HIPAA to determine if HIPAA's provisions are more stringent. In circumstances where the privilege is not waived and other Michigan laws do not provide for disclosure, the Michigan physician-patient privilege law is deemed to be more stringent in protecting patient privacy and therefore HIPAA does not apply. Unlike HIPAA, the privilege law does not allow for the provision of PHI when notice is provided to the individual or a protective order is obtained. The attached flowchart can assist in this process. [Insert flowchart – Publications Committee can assist with this].

If there is reason to object or assert a privilege for a subpoena in a civil matter, MCR 2.305(A)(4) allows for the filing of a motion for the subpoena to be quashed or modified; or a motion for a protective order, provided that the motion is timely made, “before the time specified in the subpoena for compliance.” The recipient of the subpoena may also serve written objections to the inspection or copying of some or all of the documents on the requesting party, but must do so in advance of time set for

¹²⁰ Note that there may be other procedural requirements, such as Workers' Compensation subpoenas, requiring specific certification as discussed in Section V above.

compliance.¹²¹ If the recipient of the subpoena does not timely respond or timely object, or if the recipient does object, then the party that issued the subpoena may file a motion with the court ordering that production of the documents be compelled.¹²² If granted, the court “shall” require payment of the reasonable expenses incurred in filing the motion unless the court finds the objection was “substantially justified.”¹²³

If there is reason to object or assert a privilege for a subpoena or order to provide testimony in a civil matter, MCR 2.506(H) provides the recipient with a process to explain to the court why the person should not be compelled to comply. The court may direct that a special hearing be held, and may excuse the witness.

Many people assume they should appear in response to a subpoena to testify, and then assert the privilege or HIPAA to the judge. However, a covered entity should be careful not to provide information in response to such a subpoena, but rather object or assert the privilege **prior** to the time set forth in the subpoena for appearing. MCR 2.506(H) provides a process to notify the court and the parties of the objection or privilege in advance, and advance notice by written request or motion should occur whenever possible.

c. Responding to a warrant

How to appropriately respond to a warrant, grand jury subpoena, or summons issued by a judicial officer can be a difficult question. If a warrant is ignored or not complied with, the recipient can face fines and imprisonment.¹²⁴ However, with the *Meier* case extending the physician-patient privilege beyond physicians and making

¹²¹ MCR 2.305(B)(1).

¹²² MCR 2.305(B)(3).

¹²³ MCR 2.313(A)(5)(a).

¹²⁴ MCL 600.1701(g).

clear that the privilege law can trump HIPAA, providers should not assume that a warrant or grand jury subpoena supersedes the privilege.

If HIPAA applies, the HIPAA regulations clearly allow for the entity to disclose PHI, provided (1) the information sought by the warrant, grand jury subpoena, subpoena issued by a judicial officer, or applicable administrative request is “relevant and material to a legitimate law enforcement inquiry; (2) the request is specific and limited in scope to the extent reasonably practicable in light of the purpose for which the information is sought; and (3) de-identified information could not reasonably be used.”¹²⁵

When an entity receives a warrant, grand jury subpoena, or administrative investigative demand, the entity will want to analyze whether the physician-patient privilege is applicable. Providers may face penalties for non-compliance with a warrant, but they may also face administrative and civil legal consequences for violating the privilege.

d. Dealing with Follow-Up Requests

If, in any circumstance, a covered entity receives follow-up requests or questions from the requesting party, it is necessary to evaluate if responding to those requests will still meet the HIPAA exceptions for providing PHI without a patient authorization, and will not run afoul of the physician-patient privilege or another privilege or state law. For a warrant, because the request must be specific and a response should be limited to what is requested, it may not be appropriate to provide the information requested in a follow-up. In the case of a warrant or subpoena, questions arise whether the patient has waived any privilege that may exist and if proper notice and opportunity to object to

¹²⁵ 45 CFR 164.512(f)(1).

the information requests was provided, or whether the requests are covered by any protective order that has been entered.

e. Accounting for Disclosures of PHI

Subject to certain exceptions, information disclosed without a patient's authorization and not for purposes of treatment, payment or health care operations, must be tracked and included in an accounting of disclosures. This would include disclosures of information subject to a subpoena, warrant, court order or other lawful process where patient authorization is not obtained. Pursuant to 42 C.F.R. 164.528(a)(1), "an individual has a right to receive an accounting of disclosures of protected health information made by a covered entity". Generally, a covered entity is required to respond to a request for an accounting within sixty days, and for each disclosure specify: (1) date of the disclosure; (2) name and, if known, address of person or entity who received the PHI; (3) brief description of the PHI disclosed; and (4) a statement of the purpose of the disclosure that reasonably informs the individual of the basis for the disclosure.¹²⁶ However, if the information was provided for reasons specified in 45 CFR 164.502(a)(2)(ii) or 45 CFR 164.512, such as a court order or subpoena, then a copy of the order or subpoena can be provided in lieu of the statement.¹²⁷

Importantly, 42 CFR 164.528 also provides that the covered entity *must* temporarily suspend the individual's right to receive an accounting if a health oversight agency or law enforcement agency provides in writing that, "such an accounting to the

¹²⁶ 45 CFR 164.528(b)(2).

¹²⁷ 45 CFR 164.528(b)(2).

individual would be reasonably likely to impede the agency's activities and specifying the time for which such a suspension is required.”¹²⁸

IX. Consequences of Wrongfully Disclosing PHI

a. Consequences Pursuant to HIPAA

The penalties for violating HIPAA can be severe and can be imposed on covered entities as well as business associates.¹²⁹ A covered entity can be found liable for violations by one of its business associates if the business associate is acting as an agent of the covered entity. To determine whether a business associate is an “agent” of the covered entity for the purposes of assessing HIPAA liability, the OCR will look at the federal common law of agency which generally considers the extent to which the covered entity has the right to control the manner in which the business associate provides services.¹³⁰

For violations where the covered entity or business associate did not know or could not reasonably have been expected to know that the conduct would lead to a HIPAA violation, the OCR will impose a penalty between \$100 and \$50,000 per violation.¹³¹ For violations that are due to “reasonable cause” and not “willful neglect”, the OCR will impose penalties of at least \$1,000 and not more than \$50,000 for each violation.¹³² Violations that are due to “willful neglect” but are corrected within thirty days will be penalized in an amount of at least \$10,000 but not more than \$50,000 per

¹²⁸ 45 CFR§ 164.528(a)(2)(i).

¹²⁹ 45 CFR 160.402. *See also* discussion at 78 Fed Reg 5581 (January 25, 2013).

¹³⁰ *Id.*

¹³¹ 45 CFR 160.404(b)(2)(i).

¹³² 45 CFR 160.404(b)(2)(ii).

violation.¹³³ If violations are due to “willful neglect” and are not remedied within thirty days of the covered entity’s or business associate’s knowledge of the breach, the penalty will be at least \$50,000 per violation.¹³⁴ For all categories of violations, the penalties may not exceed \$1,500,000 in a calendar year for identical violations.¹³⁵

b. Potential Consequences Pursuant to State Law

Violation of the Michigan physician-patient privilege law can open a health care provider up to a number of consequences. In addition to the HIPAA penalties detailed above, an entity and/or an individual can face both legal action by the patient and action against their license. In Michigan, MCL 333.16221(e)(ii) provides for the investigation and recommendation to disciplinary boards for licensed health professions when a professional confidence is betrayed. Sanctions to be imposed in such a case can include a reprimand, suspension, and/or a fine.¹³⁶

There is also a growing trend of private rights of action based on invasion of privacy and related laws. As far back as 1881, the Michigan Supreme Court found a right of privacy as related to medical matters.¹³⁷ In *DeMay*, the treating physician brought a friend to the home of a woman in labor, and never advised the patient that the friend was not a physician’s assistant. This person observed the birth. The Court found that, “The plaintiff had a legal right to the privacy of her apartment at such a time, and the law secures to her this right by requiring others to observe it, and to abstain from its

¹³³ 45 CFR 160.404(b)(2)(iii).

¹³⁴ 45 CFR 160.404(b)(2)(iv).

¹³⁵ 45 CFR 160.404(b).

¹³⁶ MCL 333.16226.

¹³⁷ *DeMay and Scattergood v Roberts*, 46 Mich 160; 9 NW 146; (1881).

violation.”¹³⁸ This case lays a foundation for claims by a patient when her privacy is invaded and medical information shared.

Furthermore, as discussed above in Section VI.e.i, the Cleveland Clinic faced a private right of action when it released medical records in response to a grand jury subpoena from the Cuyahoga County Court of Common Pleas because it violated its state physician-patient privilege law.

X. Conclusion

At first glance, the HIPAA Privacy Rule seems straightforward as to when an entity can provide PHI absent a patient authorization in response to subpoenas, court orders, or warrants. The regulations at 45 C.F.R. 164.512 set out specific processes based on the type of request. However, because HIPAA requires that state law be followed rather than HIPAA if the state better protects patient privacy, knowing how to respond to requests for PHI is not as simple as providers would like. In Michigan, the physician-patient privilege law has been found by state courts to preempt HIPAA and therefore an analysis of application of the privilege law must necessarily factor into responses to requests for PHI.

Obtaining patient authorization prior to disclosure is always the ideal. However, since that is not always possible, practitioners need to be wary about whether HIPAA and all applicable Michigan laws have been properly addressed prior to provision of PHI.

¹³⁸ *Id.* at 165-166.

Request/Subpoena for PHI

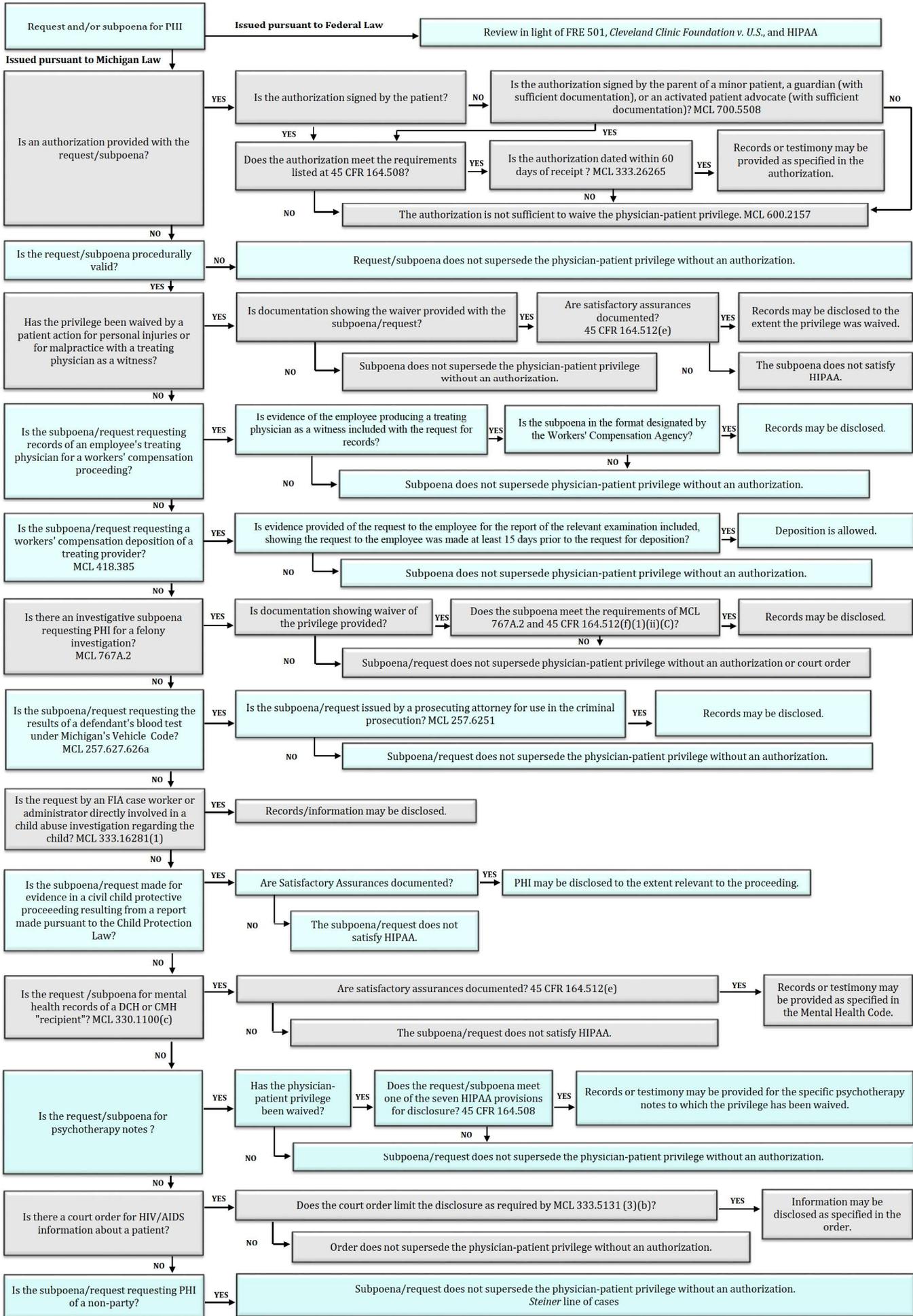


Exhibit O

**STATE OF MICHIGAN
IN THE COURT OF APPEALS
Cover Sheet**

CASE NO. Year Number Case Type
 CIRCUIT: 13 000652 N9
 COURT OF APPEALS: 317972

Lower Court or Tribunal
 WAYNE CIRCUIT COURT

Filing Party

Filing Party Last Name or Business/Entity/Agency Name
 CULPERT KEVIN THOMAS
 Filing Party First Name M.I.
 Address (Street 1, Street 2, City, State, and ZIP Code)

Attorney Last Name
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 Attorney First Name M.I. P Number
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Summary of Items Filed

Type	Filename/Description	Filing Fee	Doc Fee	Total This Filing
Motion - Regular	Defendant-Appellee Thomas K. Culpert's Motion to Affirm and Brief in Support	\$5.00	\$100.00	\$105.00
			3% Service Fee:	\$003.15
			Total All Filings:	\$108.15

Fee Substitute/Alternate Payment

Reason:

- Appointed Counsel
- Motion To Waive Fee
- Fees Waived in this Case
- MI InterAgency Transfer
- No Fee per MCR 7.203(F)(2)

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**STATE OF MICHIGAN
IN THE COURT OF APPEALS**

CASE NO. Year: 13 Number: 000652 Case Type: N9
CIRCUIT: 13 000652 N9
COURT OF APPEALS: 317972

Lower Court or Tribunal
WAYNE CIRCUIT COURT

Proof of Service

Case Name: TAMARA FILAS V KEVIN THOMAS CULPERT

On 12/30/2013, one copy of the following documents:

Motion - Regular Defendant-Appellee Thomas K. Culpert's Motion to Affirm and Brief in Support

was delivered to the persons listed below:

Date
12/30/2013

Signature
/s/Sandra L. Vertel

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STATE OF MICHIGAN

IN THE COURT OF APPEALS

Appeal from the Circuit Court for the County of Wayne
The Honorable Susan Borman, Circuit Judge

TAMARA FILAS,

Court of Appeals No. 317972

Plaintiff-Appellant,

Lower Court No. 13-000652-NI

-vs-

THOMAS K. CULPERT and
EFFICIENT DESIGN, INC.,

Defendants-Appellees.

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DEFENDANT-APPELLEE THOMAS K. CULPERT'S MOTION TO AFFIRM

Defendant-Appellee Thomas K. Culpert ("Defendant"), for his Motion to Affirm, states
the following:

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1. MCR 7.211(C)(3) allows a party to file a motion to affirm “[a]fter the appellant’s brief has been filed ... on the ground that (a) it is manifest that the questions sought to be reviewed are so unsubstantial as to need no argument or formal submission; or (b) the questions sought to be reviewed were not timely or properly raised.”

2. The issues raised in Plaintiff-Appellant’s (“Plaintiff”) Brief on Appeal fall squarely within both MCR 7.211(C)(3)(a) and 7.211(C)(3)(b), for reasons explained in the attached Brief.

3. Most significantly, Plaintiff’s Brief on Appeal does not cite a single precedent from this Court or the Michigan Supreme Court. “It is not enough for an appellant in his brief simply to announce a position or assert an error and then leave it up to this Court to discover and rationalize the basis for his claims, or unravel and elaborate for him his arguments, and then search for authority either to sustain or reject his position. The appellant himself must first adequately prime the pump; only then does the appellate well begin to flow.” *Mudge v Macomb County*, 458 Mich 87, 105; 580 NW2d 845 (1998) (citations omitted).

4. As an intermediate appellate court, the principal function of this Court of Appeals is to correct errors made by lower courts. *Halbert v Michigan*, 545 US 605, 617 n 3; 125 S Ct 2582 (2005). “If appellate review is to be meaningful, it must fulfill its basic historic function of correcting error in the trial court proceedings.” *Barclay v Fla*, 463 US 939, 989; 103 S Ct 3418 (1983) (Marshall, J., dissenting). Since Plaintiff has not cited any precedent contrary to the trial court’s decision, it is impossible for her to say that the trial court erred. Error by the trial court is the *sine qua non* of intermediate appellate review, and Plaintiff-Appellant has not cogently identified any.

5. Moreover, Plaintiff's principal argument on appeal – that the trial court ordered her to sign authorizations that were inconsistent with the “SCAO-mandated” forms – was not raised below, and therefore is not preserved for appellate review. See *Peterman v Department of Natural Resources*, 446 Mich 177, 183; 521 NW2d 499 (1994). See also *Coates v Bastian Bros, Inc*, 276 Mich App 498, 510; 741 NW2d 539 (2007), where this Court noted that “[i]ssues raised for the first time on appeal are not ordinarily subject to review.”

6. “The purpose of appellate preservation requirements is to induce litigants to do everything they can in the trial court to prevent error, eliminate its prejudice, or at least create a record of the error and its prejudice.” *People v Taylor*, 195 Mich App 57, 60; 489 NW2d 99 (1992). Issue preservation requirements are designed to prevent a party from “sandbagging.” *Polkton Charter Twp v Pellegrom*, 265 Mich App 88, 95; 693 NW2d 170 (2005). In order to succeed on appeal, the appellant must address the basis of the trial court’s decision. *Derderian v Genesys Health Care Sys*, 263 Mich App 364, 381; 689 NW2d 145 (2004). The reasons why such arguments *should not* be considered on appeal were explained in *Estate of Quirk v Commissioner*, 928 F2d 751, 758 (6th Cir 1991):

Propounding new arguments on appeal ... [that were] never considered by the trial court ... is not only somewhat devious, it undermines important judicial values. The rule disciplines and preserves the respective functions of the trial and appellate courts. If the rule were otherwise, we would be usurping the role of the first-level trial court with respect to the newly raised issue rather than reviewing the trial court's actions. By thus obliterating any application of a standard of review, which may be more stringent than a *de novo* consideration of the issue, the parties could affect their chances of victory merely by calculating at which level to better pursue their theory. Moreover, the opposing party would be effectively denied appellate review of the newly addressed issue.... In order to preserve the integrity of the appellate structure, we should not be considered a “second shot” forum, a forum where secondary, back-up theories may be mounted for the first time.

7. Plaintiff claims that some of her arguments were preserved “in her 5-17-13 Motion for Reconsideration.” (Appellant’s Brief, p 39.) However, the Register of Actions contains no reference to any such motion having been filed in this case. (Ex. D attached to Appellant’s Brief, p 2.) Moreover, “[w]here an issue is first presented in a motion for reconsideration, it is not properly preserved.” *Vushaj v Farm Bureau Gen Ins Co of Michigan*, 284 Mich App 513, 519; 773 NW2d 758 (2009).

WHEREFORE, Defendant respectfully requests that this Honorable Court grant this motion, affirm the Circuit Court in all respects, and dismiss Plaintiff’s appeal with prejudice.

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Dated: December 30, 2013

STATE OF MICHIGAN

IN THE COURT OF APPEALS

Appeal from the Circuit Court for the County of Wayne
The Honorable Susan Borman, Circuit Judge

TAMARA FILAS,

Court of Appeals No. 317972

Plaintiff-Appellant,

Lower Court No. 13-000652-NI

-vs-

THOMAS K. CULPERT and
EFFICIENT DESIGN, INC.,

Defendants-Appellees.

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**DEFENDANT-APPELLEE THOMAS K. CULPERT'S BRIEF IN SUPPORT
OF HIS MOTION TO AFFIRM**

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5

MCR 2.314(B)(1)

6

MCR 2.314(B)

5

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6

MCR 2.306(A)(1)

5

STATEMENT OF JURISDICTION

Defendant-Appellee Thomas K. Culpert (“Culpert”) does not contest the Statement of Jurisdiction provided in the Brief on Appeal of Plaintiff-Appellant Tamara Filas (“Plaintiff”). This Court has jurisdiction over this appeal per MCL 600.308(1)(a) and MCR 7.203(A).

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COUNTER-STATEMENT OF QUESTION INVOLVED

- I. **Did the Circuit Court properly dismiss Plaintiffs' lawsuit, where Plaintiff put her medical condition into controversy by filing a personal injury claim, but refused to sign authorizations to release her medical records, and where this tactic – manipulating the physician-patient privilege so as to allow the Plaintiff to selectively disclose relevant evidence – is expressly prohibited by *Domako v Rowe* and other precedents of the Supreme Court and this Court?**

The Trial Court said: “yes.”

Plaintiff-Appellant says: “no.”

Defendant-Appellee Efficient Design, Inc. will likely say: “yes.”

Defendant-Appellee Thomas K. Culpert says: “yes.”

COUNTER-STATEMENT OF FACTS AND PROCEEDINGS

Plaintiff filed this third-party automobile negligence action on January 14, 2013, relative to a January 15, 2010 motor vehicle accident. (Appellant’s Brief, p 1; Ex. D attached to Appellant’s Brief, p 1.) The suit on appeal here was actually a re-initiation of a 2011 combined first and third-party suit, Wayne County Circuit Court No. 11-014149-NF, which Plaintiff had filed relative to the same accident. (Ex. 1.) The Circuit Court dismissed that suit without prejudice on August 22, 2012. (Id., p 2.)

In the instant action, Plaintiff filed suit against Culpert, the driver of the other vehicle involved in the January 15, 2010 accident, as well as Efficient Design, Inc. (“Efficient”), which Plaintiff believed was Culpert’s employer at the time of the accident. (Appellant’s Brief, p 1.) On or about February 7, 2013, Efficient requested (among other discovery) copies of Plaintiff’s medical records. (Ex. A attached to Appellant’s Brief.) Culpert also requested various discovery from the Plaintiff, including requests for medical authorizations, on or about March 22, 2013. (Ex. I attached to Appellant’s Brief, ¶ 1.) Plaintiff did not timely respond to these requests. (See Id., ¶ 3.)

Around the time that these requests were due, Plaintiff had a falling out with her attorney, Daryle Salisbury. (See Ex. D attached to Appellant’s Brief, p 2.) Mr. Salisbury moved to withdraw, and the Circuit Court granted his motion at a May 2, 2013¹ hearing. (See Id.) At that hearing, the Circuit Court also stayed the case so as to allow Plaintiff to find a new attorney. (See 6/21/13 trans, p 11.) Plaintiff did not retain a new attorney, and elected to proceed in pro

¹ There is no indication that Plaintiff has ordered this transcript. “Normally, failure to provide this Court with the relevant transcript, as required by MCR 7.210(B)(1)(a), constitutes a waiver of the issue.” *People v Anderson*, 209 Mich App 527, 535; 531 NW2d 780 (1995). Therefore, Plaintiff has waived any purported error with respect to the May 2, 2013 hearing. See also *Myers v Jarnac*, 189 Mich App 436, 444; 474 NW2d 302 (1991).

per. (See *Id.*; 8/9/13 trans.) Representing herself, Plaintiff had a number of issues with Defendants' discovery requests.

The Circuit Court first attempted to resolve these issues at a June 21, 2013 motion hearing. On that date, Efficient brought "a general basic motion to compel." (6/21/13 trans, p 5.) Efficient had actually attempted to argue this motion on May 2, 2013, but the court adjourned it at that time and "stayed [the case] to allow Ms. Filas to obtain successor counsel...." (*Id.*, p 11.) As part of this motion to compel, Efficient sought "signed medical authorizations" from the Plaintiff. (*Id.*, p 6.) As Efficient's counsel explained, this had been an ongoing problem dating back to the 2011 case. (*Id.*) At that time, the Circuit Court advised Plaintiff that "you have to do that" or Plaintiff would "leave the Court no alternative but to dismiss this case too." (*Id.*)

Plaintiff objected on the grounds that Efficient was contesting liability, and Plaintiff did not want to give medical authorizations to a party that might not have liability. (*Id.*, pp 6-7.) The Circuit Court attempted to explain that this was not a coherent basis for refusing to sign the authorizations. (*Id.*, p 7.) Plaintiff then said "I will fill out authorizations for them." (*Id.*, p 8.) Plaintiff did not express any objection to the language of the authorizations at that time. (See *Id.*) The Circuit Court then held that the authorizations had to be signed by 2:00 p.m. the following Monday (June 24, 2013) or "I'm going to dismiss the case on Monday." (*Id.*) Plaintiff could not simply sign the authorizations at the hearing because Efficient's counsel learned the identities of the Plaintiff's treaters for the first time at that hearing (there were "about 27" of them and interrogatory requests had not been timely answered), so he was unable to prepare the authorizations in advance. (*Id.*, p 17.) Counsel for Culpert requested "the same relief" that

Efficient had been given because Culpert had also been seeking “authorizations as well and I would like the answers to interrogatories.” (Id., p 9.)

Plaintiff did not sign the authorizations by 2:00 p.m. the following Monday. (6/24/13 trans.) Efficient’s counsel appeared before the Circuit Court at approximately 2:30 p.m. to seek enforcement of the ruling from the previous Friday. (Id., p 3.) Efficient’s counsel explained that Plaintiff “did stop by my office and she provided some authorizations” but “they were altered.” (Id.) Plaintiff had also failed to return some of the requested authorizations at all. (Id.) Plaintiff did not appear for this hearing. The Circuit Court attempted to telephone the Plaintiff but there was no answer. (Id., p 5.) Shortly thereafter, someone “called back and said they were her mother. The person identified herself as her mother. [The court] clerk, who talked to her said it sounded like Ms. Filas herself. However, this person claiming to be her motion gave us a telephone number. And we called that number as well and no answer.” (Id.) In light of Plaintiff’s non-compliance with the June 21, 2013 ruling, the Circuit Court dismissed Plaintiff’s case “in its entirety without prejudice.” (Id., p 6.) The court delayed entry of this order until July 1, 2013, so that Plaintiff would have an opportunity to object. (Id.)

Plaintiff did object, and the parties returned to the Circuit Court on August 9, 2013. At that time, the Circuit Court explained the situation to Plaintiff as follows:

...if you want to proceed with your case, you’ll have to sign these authorizations. They have them with them today. If you want to proceed and you want the Court to reinstate the case, sit down and sign the authorizations. I’m going to give you one last chance. (8/9/13 trans, p 3.)

At that point, Plaintiff indicated, for the first time in this lawsuit, that “I have a problem with some of the clauses.” (Id.) The Circuit Court, presumably in reference to Plaintiff’s related first-party suit (see Appellant’s Brief, p 5), responded that “I’ve already ruled on that.” (8/9/13 trans, p 3.) Plaintiff again indicated that she would not sign the authorizations as written, so the

Circuit Court ruled that “the dismissal stands.” (*Id.*, p 4) Plaintiff then brought this appeal by right.

STANDARDS OF REVIEW

Plaintiff appeals from Judge Borman’s Order dismissing Plaintiff’s lawsuit for discovery violations. “This Court reviews for an abuse of discretion a trial court’s decision with regard to whether to impose discovery sanctions.” *Linsell v Applied Handling, Inc*, 266 Mich App 1, 21; 697 NW2d 913 (2005). “[A]n abuse of discretion occurs *only* when the trial court’s decision is outside the range of reasonable and principled outcomes.” *Saffian v Simmons*, 477 Mich 8, 12; 727 NW2d 132 (2007) (emphasis added).

In the discovery context, such deference is warranted because the trial court “is in the best position to determine if a party has complied with” discovery rules. *Melendez v Illinois Bell Tel Co*, 79 F3d 661, 670-671 (7th Cir 1996). “Similarly, the [trial] court has primary responsibility for selecting an appropriate sanction,” and appellate courts generally will not disturb that selection “absent a clear abuse of discretion.” *Id.* See also *State v Belken*, 633 NW2d 786, 796 (Iowa 2001): “Generally, we defer to the trial court on discovery matters ... because the trial court is in the best position to determine whether prejudice resulted.”

ARGUMENT

In this third-party automobile negligence suit, the Circuit Court properly dismissed Plaintiffs' lawsuit, where Plaintiff put her medical condition into controversy by filing a personal injury claim, but refused to sign authorizations to release her medical records. This tactic – manipulating the physician-patient privilege so as to allow the Plaintiff to selectively disclose relevant evidence – is expressly prohibited by *Domako v Rowe* and other precedents of the Supreme Court and this Court.

Defendant's entitlement to the discovery sought is clear under the court rules. See MCR 2.305(A)(1); MCR 2.306(A)(1); MCR 2.314(B). "It is well settled that Michigan follows an open, broad discovery policy that permits liberal discovery of any matter, not privileged, that is relevant to the subject matter involved in the pending case." *Reed Dairy Farm v Consumers Power Co*, 227 Mich App 614, 616; 576 NW2d 709 (1998). There are no "good cause" or "admissibility" requirements for discovery requests. *Domako v Rowe*, 438 Mich 347, 359 n 10; 475 NW2d 30 (1991).

Under Michigan law, a plaintiff who brings a personal injury action waives the physician-patient privilege. MCL 600.2157; *Holman v Rasak*, 486 Mich 429, 436; 785 NW2d 98 (2010). A plaintiff who puts his or her medical condition at issue in a lawsuit waives any assertion of privilege when disclosure furthers the goals of discovery. *Howe v Detroit Free Press, Inc.*, 440 Mich 203, 214; 487 NW2d 374 (1992); *Domako, supra* at 354. MCR 2.314(B)(2) states that "if a party asserts that the medical information is subject to a privilege and the assertion has the effect of preventing discovery of medical information otherwise discoverable ... the party may not thereafter present or introduce any physical, documentary, or testimonial evidence relating to the party's medical history or mental or physical condition." The waiver of the physician-patient privilege is codified at § 2157:

If the patient brings an action against any defendant to recover for any personal injuries ... and the patient produces a physician as a witness on the patient's own behalf who has treated the patient for the injury... the patient shall be considered to have waived the privilege provided in this section as to another physician who has treated the patient for the injuries, disease or condition.

This waiver of privilege is based on the fundamental fairness of permitting defense counsel equal access to investigate the facts put at issue by plaintiff's claims alleging personal injuries. *Domako, supra* at 354-355. "The purpose of providing for waiver is to prevent the suppression of evidence ... an attempt to use the privilege to control the timing of the release of information exceeds the purpose of the privilege and begins to erode the purpose of the waiver by repressing evidence." *Id.* (citations omitted).

The rules in Michigan allow the assertion of the physician-patient privilege at various stages of the proceedings. The court rules do permit, however, an implied waiver when the patient fails to timely assert the privilege. MCR 2.314(B)(1) requires that the party assert the privilege "in the party's written response under MCR 2.310," and MCR 2.302(B)(1)(b) requires the assertion of the privilege "at the deposition." The penalty for not timely asserting the privilege, under either of these court rules, is to lose the privilege for purposes of that action. The rules obviously recognize that "it is patently unfair for a party to assert a privilege during pretrial proceedings, frustrate rightful discovery by the other party, and then voluntarily waive that privilege at trial, thereby catching the opposing party unprepared, surprised, and at an extreme disadvantage." *Domako, supra* at 355-356. "Thus the rule requires that a party choose between the existing privilege and the desired testimony. The party may not have both." *Id.*

Here, Plaintiff placed her medical condition into controversy by filing this personal injury action, thereby waiving the privilege under § 2157. Moreover, the record is devoid of any indication that Plaintiff timely asserted the privilege in accordance with MCR 2.314(B)(1).

Under these circumstances, the Circuit Court correctly noted that Plaintiff left “the Court no alternative but to dismiss....” (6/21/13 trans, p 6.)

Moreover, Plaintiff’s principal argument on appeal – that the trial court ordered her to sign authorizations that were inconsistent with the “SCAO-mandated” forms – was not raised below, and therefore is not preserved for appellate review. See *Peterman v Department of Natural Resources*, 446 Mich 177, 183; 521 NW2d 499 (1994). See also *Coates v Bastian Bros, Inc*, 276 Mich App 498, 510; 741 NW2d 539 (2007), where this Court noted that “[i]ssues raised for the first time on appeal are not ordinarily subject to review.”

“The purpose of appellate preservation requirements is to induce litigants to do everything they can in the trial court to prevent error, eliminate its prejudice, or at least create a record of the error and its prejudice.” *People v Taylor*, 195 Mich App 57, 60; 489 NW2d 99 (1992). Issue preservation requirements are designed to prevent a party from “sandbagging.” *Polkton Charter Twp v Pellegrom*, 265 Mich App 88, 95; 693 NW2d 170 (2005). In order to succeed on appeal, the appellant must address the basis of the trial court’s decision. *Derderian v Genesys Health Care Sys*, 263 Mich App 364, 381; 689 NW2d 145 (2004). The reasons why such arguments *should not* be considered on appeal were explained in *Estate of Quirk v Commissioner*, 928 F2d 751, 758 (6th Cir 1991):

Propounding new arguments on appeal ... [that were] never considered by the trial court ... is not only somewhat devious, it undermines important judicial values. The rule disciplines and preserves the respective functions of the trial and appellate courts. If the rule were otherwise, we would be usurping the role of the first-level trial court with respect to the newly raised issue rather than reviewing the trial court's actions. By thus obliterating any application of a standard of review, which may be more stringent than a *de novo* consideration of the issue, the parties could affect their chances of victory merely by calculating at which level to better pursue their theory. Moreover, the opposing party would be effectively denied appellate review of the newly addressed issue.... In order to preserve the integrity of the appellate structure, we should not be considered a

“second shot” forum, a forum where secondary, back-up theories may be mounted for the first time.

Although Plaintiff claims that some of her arguments were preserved “in her 5-17-13 Motion for Reconsideration” (Appellant’s Brief, p 39), the Register of Actions contains no reference to any such motion having been filed in this case. (Ex. D attached to Appellant’s Brief, p 2.) Moreover, “[w]here an issue is first presented in a motion for reconsideration, it is not properly preserved.” *Vushaj v Farm Bureau Gen Ins Co of Michigan*, 284 Mich App 513, 519; 773 NW2d 758 (2009).

Apart from being a proper sanction for Plaintiff’s discovery violations, the dismissal of this suit fell squarely within the Circuit Court’s authority under MCL 600.611, which states that “[c]ircuit courts have jurisdiction and power to make any order proper to fully effectuate the circuit courts’ jurisdiction and judgments.” Dismissing the case, in light of Plaintiff’s conduct, also fell squarely within the Circuit Court’s broad inherent authority, as recognized by the Supreme Court in *Dep’t of Env’tl Quality v Rexair, Inc*, 482 Mich 1009; 761 NW2d 91 (2008) and *Oram v Oram*, 480 Mich 1163, 1164; 746 NW2d 865 (2008) (“Trial courts possess inherent authority to sanction litigants and their attorneys, including the power to dismiss a case.”). See also *Anway v Grand Rapids R Co*, 211 Mich 592, 603, 622; 179 NW 350 (1920), where the Court observed that the power “to enter a final judgment and enforce such judgment by process, [is] an essential element of the judicial power....” Additionally, in *Underwood v McDuffee*, 15 Mich 361, 368 (1867), the Court held: “It is the inherent authority not only to decide, but to make binding orders or judgments, which constitutes judicial power....”

CONCLUSION AND RELIEF REQUESTED

There is no dispute that Defendants were entitled to the authorizations requested. Plaintiff placed her medical condition into controversy by filing this personal injury action. As the Supreme Court noted in *Domako, supra* at 354-355, it would have been manifestly unfair to allow Plaintiff to use her medical privacy as a shield. Additionally, Plaintiff's Brief on Appeal does not cite a single precedent from this Court or the Michigan Supreme Court. "It is not enough for an appellant in his brief simply to announce a position or assert an error and then leave it up to this Court to discover and rationalize the basis for his claims, or unravel and elaborate for him his arguments, and then search for authority either to sustain or reject his position. The appellant himself must first adequately prime the pump; only then does the appellate well begin to flow." *Mudge v Macomb County*, 458 Mich 87, 105; 580 NW2d 845 (1998) (citations omitted).

As an intermediate appellate court, the principal function of this Court of Appeals is to correct errors made by lower courts. *Halbert v Michigan*, 545 US 605, 617 n 3; 125 S Ct 2582 (2005). "If appellate review is to be meaningful, it must fulfill its basic historic function of correcting error in the trial court proceedings." *Barclay v Fla*, 463 US 939, 989; 103 S Ct 3418 (1983) (Marshall, J., dissenting). Since Plaintiff has not cited any precedent contrary to the trial court's decision, it is impossible for her to say that the trial court erred. Error by the trial court is the *sine qua non* of intermediate appellate review, and Plaintiff has not cogently identified any. For these reasons, "it is manifest that the questions sought to be reviewed are so unsubstantial as to need no argument or formal submission," MCR 7.211(C)(3), and this Court should affirm the Circuit Court forthwith.

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Dated: December 30, 2013

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EXHIBIT

1

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Location : Non-Criminal Cases Web Access Instruction
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REGISTER OF ACTIONS
CASE NO. 11-014149-NF

RELATED CASE INFORMATION

Related Cases

13-000652-NI (Prior Action)

PARTY INFORMATION

Party Type	Party Name	Lead Attorneys
Defendant	CULPERT, KEVIN THOMAS	Ahmed M. Hassouna Retained (248) 764-1210(W)
Defendant	Culpert, Kevin Thomas	Ahmed M. Hassouna Retained (248) 764-1210(W)
Defendant	Culpert, Kevin Thomas	Ahmed M. Hassouna Retained (248) 764-1210(W)
Defendant	MEEMIC INSURANCE COMPANY	Simeon R. Orlowski Retained (248) 641-3892(W)
Plaintiff	FILAS, TAMARA	Terry L. Cochran Retained (734) 425-2400(W)

EVENTS & ORDERS OF THE COURT

OTHER EVENTS AND HEARINGS

11/15/2011	Case Filing Fee - Paid \$150.00 Fee Paid (Clerk: Taylor,L)
11/15/2011	Service Review Scheduled (Due Date: 02/14/2012) (Clerk: Taylor,L)
11/15/2011	Status Conference Scheduled (Clerk: Taylor,L)
11/15/2011	Complaint, Filed (Clerk: Taylor,L)
11/15/2011	Jury Demand Filed & Fee Paid \$85.00 (Clerk: Taylor,L)
12/16/2011	Service of Complaint, filed (Clerk: Allen,L)
12/16/2011	Service of Complaint, filed (Clerk: Allen,L)
01/05/2012	Appearance of Attorney, Filed (Clerk: Allen,L)
01/05/2012	Answer to Complaint, Filed Proof of Service, Filed; Reliance on Jury Demand, Filed; Affirmative Defenses, Filed (Clerk: Allen,L)
01/05/2012	Response to Request for Admissions, Filed (Clerk: Allen,L)
01/26/2012	Answer to Complaint, Filed Proof of Service, Filed; Reliance on Jury Demand, Filed; Affirmative Defenses, Filed (Clerk: Allen,L)
01/26/2012	Witness List, Filed Proof of Service, Filed/EXHIBIT LIST (Clerk: Bynum,D)
01/26/2012	Response to Request for Admissions, Filed (Clerk: Bynum,D)
01/26/2012	Proof of Service, Filed (Clerk: Bynum,D)
02/14/2012	Status Conference (9:30 AM) (Judicial Officer Borman, Susan D.) Result: Held
02/14/2012	Status Conference Scheduling Order, Signed and Filed (Judicial Officer: Borman, Susan D.) s/c 8-14, w/1 4-17, disc 6-17, ce 7-9, 2nd s/c 8-20 (Clerk: Smith,P)
02/15/2012	Settlement Conference Scheduled (Clerk: Fowler,R)
03/22/2012	Motion to Compel Answers to Interrogatories, Filed Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Smith,L)
04/12/2012	Motion And/Or Praecipe Dismissed (Judicial Officer: Borman, Susan D.) per Michelle f's mtn to compel (Clerk: Smith,P)
04/13/2012	CANCELED Motion Hearing (10:30 AM) (Judicial Officer Borman, Susan D.) Dismiss Hearing or Injunction Dismiss Hearing or Injunction
04/17/2012	Witness List, Filed Proof of Service, Filed (Clerk: Allen,L)
04/20/2012	Witness List, Filed

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(Clerk: Smith,L)

06/01/2012 **Motion to Extend Time, Filed**
Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Boguslaski,C)

06/11/2012 **Witness List, Filed**
Certificate of Service, Filed Supplemental (Clerk: Smith,L)

06/13/2012 **Motion Hearing (10:30 AM)** (Judicial Officer Borman, Susan D.)
df mtn to adjourn dates
 Result: Held

06/13/2012 **Order Adjourning Settlement Conference, Signed and Filed** (Judicial Officer: Borman, Susan D.)
(Clerk: Smith,P)

07/10/2012 **Motion to Withdraw as Attorney, Filed**
Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Corder,S)

07/11/2012 **Motion to Adjourn, Filed**
Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Harrison,S)

07/12/2012 **Motion Received for Scheduling** (Judicial Officer: Borman, Susan D.)
Plaintiff/Attorney Terry L. Cochran (Clerk: Roberts,B)

07/19/2012 **Answer to Motion, Filed**
(Clerk: Allen,L)

07/19/2012 **Answer to Motion, Filed**
(Clerk: Allen,L)

07/20/2012 **Case Evaluation - General Civil**
O.d. on 7/20 by Judge Borman. sm (reset from: 7/11 to Aug per e/m on 6/13. sm (Clerk: Fowler,R) (Complete Date: 07/20/2012)

07/20/2012 **Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
Plaintiff/Attorney Terry L. Cochran – First Adjournment of Trial
 Result: Held

07/20/2012 **Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
Plaintiff/Attorney Terry L. Cochran – A Protective Order
 Result: Held

07/20/2012 **Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
Plaintiff/Attorney Terry L. Cochran – Extend Discovery For 90 Days
 Result: Motion and/or Praecepte Dismissed

07/20/2012 **Injunctive/Restraining Order, Signed and Filed** (Judicial Officer: Borman, Susan D.)
protective order Re: production medical, employment, etc (Clerk: Smith,P)

07/20/2012 **Motion And/Or Praecepte Dismissed** (Judicial Officer: Borman, Susan D.)
pl mtn to extend discovery (Clerk: Smith,P)

08/10/2012 **Motion to Vacate Order, Filed**
Fee: \$20.00 PAID BRIEF,PROOF, NOTICE (Clerk: Oliver,P)

08/14/2012 **Notice of Hearing, Filed**
Renotice; mot to vacate; Prf (Clerk: Rutledge,L)

08/17/2012 **Motion to Withdraw as Attorney, Filed**
Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Taylor,L)

08/20/2012 **Answer to Motion, Filed**
(Clerk: Allen,L)

08/20/2012 **Answer to Motion, Filed**
(Clerk: Allen,L)

08/22/2012 **Closed/Final - Order of Dismissal, Signed and Filed** (Judicial Officer: Borman, Susan D.)
w/o prejudice & w/o costs (Clerk: Smith,P)

08/24/2012 **Miscellaneous Motion, Filed-WVD**
Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Corder,S)

08/24/2012 **Miscellaneous Motion, Filed**
MOTION TO CLARIFY Fee: \$20.00 Paid; Brief, Filed; Proof of Service, Filed; Notice of Hearing, Filed (Clerk: Corder,S)

08/28/2012 **Brief in Opposition to Motion, Filed**
(Clerk: Tyler,F)

08/28/2012 **Brief in Opposition to Motion, Filed**
(Clerk: Tyler,F)

08/31/2012 **CANCELED Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
Case Disposed/Order Previously Entered
pl mtn to vacate order adj per Tamara
Case Disposed/Order Previously Entered
08/24/2012 Reset by Court to 08/31/2012

08/31/2012 **CANCELED Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
Case Disposed/Order Previously Entered
pl mtn to withdraw
Case Disposed/Order Previously Entered

08/31/2012 **Notice of Hearing, Filed**
(Clerk: Tyler,F)

09/07/2012 **Answer to Motion, Filed**
(Clerk: Tyler,F)

09/07/2012 **Answer to Motion, Filed**
(Clerk: Tyler,F)

09/12/2012 **Miscellaneous Response, Filed**
(Clerk: Tyler,F)

09/12/2012 **Miscellaneous Response, Filed**
(Clerk: Tyler,F)

09/13/2012 **CANCELED Settlement Conference (9:30 AM)** (Judicial Officer Borman, Susan D.)
Case Disposed/Order Previously Entered
w/1 4-17, disc 7-22, ce 8-6, 2nd s/c 9-17
Case Disposed/Order Previously Entered
08/14/2012 Reset by Court to 09/13/2012

09/14/2012 **Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
pl's mtn to withdraw
08/30/2012 Reset by Court to 09/14/2012
 Result: Held

09/14/2012 **Motion Hearing (9:00 AM)** (Judicial Officer Borman, Susan D.)
pl's mtn for continuance

08/30/2012 *Reset by Court to 09/14/2012*

- 09/14/2012 **Result: Motion and/or Praeipe Dismissed**
(Clerk: Smith,P)
- 09/14/2012 **Motion And/Or Praeipe Dismissed** (Judicial Officer: Borman, Susan D.)
(Clerk: Smith,P)
- 09/14/2012 **Motion to Withdraw as Attorney Granted, Order to Follow** (Judicial Officer: Borman, Susan D.)
(Clerk: Smith,P)
- 09/14/2012 **Motion Denied, Order to Follow** (Judicial Officer: Borman, Susan D.)
denied mtn to vacate dismissal (Clerk: Smith,P)
- 09/19/2012 **Order Denying, Signed and Filed**
(Clerk: Tyler,F)
- 09/19/2012 **Order Granting Motion, Signed and Filed**
(Clerk: Tyler,F)
- 04/24/2013 **Notice of Hearing, Filed**
(Clerk: Tyler,F)

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Exhibit P

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Lower Court or Tribunal WAYNE CIRCUIT COURT	STATE OF MICHIGAN IN THE COURT OF APPEALS	CASE NO.		
	Cover Sheet	CIRCUIT: 13	Number: 000652	Case Type: N9
		COURT OF APPEALS: 317972		

Filing Party

Filing Party Last Name or Business/Entity/Agency Name
CULPERT KEVIN THOMAS

Filing Party First Name _____ M.I. _____

Address (Street 1, Street 2, City, State, and ZIP Code)

Attorney Last Name
Broaddus

Attorney First Name _____ M.I. P Number _____

Drew _____ W 64658

Address(Street 1, Street 2, City, State, and ZIP Code)
2600 Troy Center Drive
P.O. Box 5025
Troy _____ MI 48007-5025

Attorney Telephone Number
(248)539-2807

Summary of Items Filed

Type	Filename/Description	Filing Fee	Doc Fee	Total This Filing
Motion - Regular	Defendant-Appellee Thomas K. Culpert's Motion to Affirm and Brief in Support	\$5.00	\$100.00	\$105.00
Fee Substitute/Alternate Payment				
Reason:				
<input type="checkbox"/>	Appointed Counsel			
<input type="checkbox"/>	Motion To Waive Fee			
<input type="checkbox"/>	Fees Waived in this Case			
<input type="checkbox"/>	MI InterAgency Transfer			
<input type="checkbox"/>	No Fee per MCR 7.203(F)(2)			
			3% Service Fee:	\$003.15
			Total All Filings:	\$108.15

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Lower Court or Tribunal WAYNE CIRCUIT COURT	STATE OF MICHIGAN IN THE COURT OF APPEALS Proof of Service	CASE NO. Year Number Case Type CIRCUIT: 13 000652 N9 COURT OF APPEALS: 317972
--	--	--

Case Name: TAMARA FILAS V KEVIN THOMAS CULPERT

On 10/17/2014, one copy of the following documents:

Motion - Regular Defendant-Appellee Thomas K. Culpert's Motion to Affirm and Brief in Support

was delivered to the persons listed below:

Date	Signature
<u>10/17/2014</u>	<u>/s/Sandra L. Vertel</u>

Bar Number	Name	Delivery Method	Service Address
P- 64658	Broaddus, Drew W.	E-Serve	dbroaddus@secrestwardle.com
P-	Coomer, Kim	E-Serve	kcoomer@vgpclaw.com
P-	Filas, Tamara	Mail	6477 Edgewood; Canton, MI 48187
P- 59108	O'Malley, Michael	E-Serve	momalley@vgpclaw.com
P-	Vertel, Sandra	E-Serve	svertel@secrestwardle.com
P- 67613	Wright, James C.	E-Serve	appeals@zkac.com

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STATE OF MICHIGAN
IN THE COURT OF APPEALS

Appeal from the Circuit Court for the County of Wayne
The Honorable Susan Borman, Circuit Judge

TAMARA FILAS,

Plaintiff-Appellant,

Court of Appeals No. 317972

Lower Court No. 13-000652-NI

v

THOMAS K. CULPERT and
EFFICIENT DESIGN, INC.,

Defendants-Appellees.

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Plaintiff-Appellant Pro Se
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DEFENDANT-APPELLEE THOMAS K. CULPERT'S MOTION TO AFFIRM

Defendant-Appellee Thomas K. Culpert ("Culpert"), for his Motion to Affirm, states the following:

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1. On October 14, 2014, this Court issued its opinion in *Filas v MEEMIC*, unpublished per curiam opinion (No. 316822) (Ex. 1).

2. *Filas v MEEMIC* arose out of the same motor vehicle accident that gave rise to the instant appeal (*Filas v MEEMIC* was Ms. Filas' first party suit for PIP benefits whereas the instant case is her tort claim). *Filas v MEEMIC* involved a dismissal by the same Circuit Court judge, for the same reason that the instant suit was dismissed (Ms. Filas refused to sign authorizations, despite putting her medical condition into controversy, and was trying to place her own arbitrary limitations on what would be discoverable). (See Appellant's Brief, p 5; 8/9/13 trans, p 3.)

3. The issues raised by Ms. Filas in her appeal in *Filas v MEEMIC* are identical to the issues raised by Ms. Filas in the instant appeal. Compare Ms. Filas' "Questions Presented" in this appeal (Ex. 2) with her Brief on Appeal in *Filas v MEEMIC* (Ex. 3).

4. This Court's rejection of Ms. Filas' arguments in *Filas v MEEMIC* collaterally estops her from raising the same arguments in this case. "Collateral estoppel, also known as issue preclusion, is a common-law doctrine that gives finality to litigants." *People v Wilson*, 496 Mich 91, 98; 852 NW2d 134 (2014). "In essence, collateral estoppel requires that once a court has decided an issue of fact or law necessary to its judgment, that decision may preclude relitigation of the issue in a suit on a different cause of action involving a party to the first case." *Id.* For the doctrine to apply, "(1) a question of fact essential to the judgment must have been actually litigated and determined by a valid and final judgment; (2) the same parties must have had a full and fair opportunity to litigate the issue; and (3) there must be mutuality of estoppel." *Monat v State Farm Ins Co*, 469 Mich 679, 682–684; 677 NW2d 843 (2004). Mutuality of estoppel exists if the party asserting collateral estoppel would have been bound by the previous

litigation if the judgment had gone against that party. *Id.* at 684–685. However, a “lack of mutuality of estoppel does not preclude the use of collateral estoppel when it is asserted defensively to prevent a party from relitigating an issue that such party has already had a full and fair opportunity to litigate in a prior suit.” *Id.* at 691–692. Therefore, the fact that Culpert was not a party to *Filas v MEEMIC* does not prevent him from invoking the doctrine, since Ms. Filas has now had a full and fair opportunity to litigate the precise issue presented here.

5. “The doctrine of collateral estoppel serves many purposes: it relieve[s] parties of the cost and vexation of multiple lawsuits, conserve[s] judicial resources, and, by preventing inconsistent decisions, encourage[s] reliance on adjudication.” *People v Wilson, supra* at 99 (citation omitted). All of these purposes would be advanced by applying the doctrine to bar the instant case.

6. MCR 7.211(C)(3) allows a party to file a motion to affirm “[a]fter the appellant’s brief has been filed ... on the ground that (a) it is manifest that the questions sought to be reviewed are so unsubstantial as to need no argument or formal submission; or (b) the questions sought to be reviewed were not timely or properly raised.”

7. The issues raised in Plaintiff-Appellant’s Brief on Appeal fall squarely within both MCR 7.211(C)(3)(a) and (3)(b), in light of this Court’s opinion in *Filas v MEEMIC*.

WHEREFORE, Culpert respectfully requests that this Honorable Court grant his motion, affirm the Circuit Court in all respects, and dismiss Plaintiff’s appeal with prejudice.

SECRET WARDLE

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Dated: October 17, 2014

STATE OF MICHIGAN
IN THE COURT OF APPEALS

Appeal from the Circuit Court for the County of Wayne
The Honorable Susan Borman, Circuit Judge

TAMARA FILAS,

Plaintiff-Appellant,

Court of Appeals No. 317972

Lower Court No. 13-000652-NI

v

THOMAS K. CULPERT and
EFFICIENT DESIGN, INC.,

Defendants-Appellees.

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**DEFENDANT-APPELLEE THOMAS K. CULPERT'S BRIEF IN SUPPORT
OF HIS MOTION TO AFFIRM**

RECEIVED by Michigan Court of Appeals 10/17/2014 11:16:43 AM

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COURT RULES

MCR 7.211(C)(3) 3

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ARGUMENT

This Court's October 14, 2014 opinion in *Filas v MEEMIC*, affirming the trial court's dismissal of Ms. Filas' suit, collaterally estops the instant case, where Ms. Filas has raised the very same issues in this appeal that she raised – and that this Court rejected – in *Filas v MEEMIC*.

On October 14, 2014, this Court issued its opinion in *Filas v MEEMIC*, unpublished per curiam opinion (No. 316822) (Ex. 1). *Filas v MEEMIC* arises out of the same motor vehicle accident that gave rise to the instant appeal (*Filas v MEEMIC* was Ms. Filas' first party suit for PIP benefits whereas the instant case is her tort claim). *Filas v MEEMIC* involved a dismissal by the same Circuit Court judge, for the same reason that the instant suit was dismissed (Ms. Filas refused to sign authorizations, despite putting her medical condition into controversy, and was trying to place her own arbitrary limitations on what would be discoverable). (See Appellant's Brief, p 5; 8/9/13 trans, p 3.)

The issues raised by Ms. Filas in her appeal in *Filas v MEEMIC* are identical to the issues raised by Ms. Filas in the instant appeal. Compare Ms. Filas' "Questions Presented" in this appeal (Ex. 2) with her Brief on Appeal in *Filas v MEEMIC* (Ex. 3).

This Court's rejection of Ms. Filas' arguments in *Filas v MEEMIC* collaterally estops her from raising the same arguments in this case. "Collateral estoppel, also known as issue preclusion, is a common-law doctrine that gives finality to litigants." *People v Wilson*, 496 Mich 91, 98; 852 NW2d 134 (2014). "In essence, collateral estoppel requires that once a court has decided an issue of fact or law necessary to its judgment, that decision may preclude relitigation of the issue in a suit on a different cause of action involving a party to the first case." *Id.* For the doctrine to apply, "(1) a question of fact essential to the judgment must have been actually litigated and determined by a valid and final judgment; (2) the same parties must have had a full and fair opportunity to litigate the issue; and (3) there must be mutuality of estoppel." *Monat v*

State Farm Ins Co, 469 Mich 679, 682–684; 677 NW2d 843 (2004). Mutuality of estoppel exists if the party asserting collateral estoppel would have been bound by the previous litigation if the judgment had gone against that party. *Id.* at 684–685. However, a “lack of mutuality of estoppel does not preclude the use of collateral estoppel when it is asserted defensively to prevent a party from relitigating an issue that such party has already had a full and fair opportunity to litigate in a prior suit.” *Id.* at 691–692. Therefore, the fact that Culpert was not a party to *Filas v MEEMIC* does not prevent him from invoking the doctrine, since Ms. Filas has now had a full and fair opportunity to litigate the precise issue presented here.

“The doctrine of collateral estoppel serves many purposes: it relieve[s] parties of the cost and vexation of multiple lawsuits, conserve[s] judicial resources, and, by preventing inconsistent decisions, encourage[s] reliance on adjudication.” *People v Wilson, supra* at 99 (citation omitted). All of these purposes would be advanced by applying the doctrine to bar the instant case.

CONCLUSION AND RELIEF REQUESTED

The facts and procedural history of this case are virtually identical to those of Ms. Filas’ parallel lawsuit, which arose out of the same motor vehicle accident, *Filas v MEEMIC*. In both cases, Ms. Filas refused to sign authorizations, despite putting her medical condition into controversy, and was trying to place her own arbitrary limitations on what would be discoverable. In this case, although it is unclear whether she ever raised the argument in the trial court,¹ Ms. Filas has argued on appeal that SCAO Form 315 was an acceptable substitute, and that the trial court should have allowed her to execute that in place of what she had been ordered to sign. In *Filas v MEEMIC*, this Court squarely rejected that argument. (Ex. 1, pp 4-6.)

¹ See Culpert’s 1/9/14 Brief on Appeal as Appellee, pages 7-8.

Ms. Filas' other arguments in *Filas v MEEMIC* are similarly indistinguishable from the arguments she has raised here. (Compare Ex. 2 with Ex. 3.)

MCR 7.211(C)(3) allows a party to file a motion to affirm “[a]fter the appellant’s brief has been filed ... on the ground that (a) it is manifest that the questions sought to be reviewed are so unsubstantial as to need no argument or formal submission; or (b) the questions sought to be reviewed were not timely or properly raised.” The issues raised in Plaintiff-Appellant’s Brief on Appeal fall squarely within both MCR 7.211(C)(3)(a) and 7.211(C)(3)(b), in light of this Court’s opinion in *Filas v MEEMIC*. For these reasons, Culpert respectfully requests that this Honorable Court grant his motion, affirm the Circuit Court in all respects, and dismiss Plaintiff’s appeal with prejudice.

SECRET WARDLE

BY: /s/Drew W. Broaddus
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dbroaddus@secrestwardle.com

Dated:

October

17,

2014

INDEX OF EXHIBITS

- Exhibit 1** Court of Appeals opinion from *Filas v MEEMIC*
- Exhibit 2** Excerpts from Plaintiff-Appellant's Brief on Appeal in the instant case
- Exhibit 3** Plaintiff-Appellant's Brief on Appeal from *Filas v MEEMIC*

2860836_1

Exhibit T

Mandatory Creation of or Use of SCAO-Approved Forms

The following lists identify court forms that are required by court rule or statute to be: 1) approved by the SCAO; 2) used as approved by the SCAO; or 3) used in a form substantially in the form approved by the SCAO.

FORMS SCAO HAS BEEN MANDATED TO CREATE AND APPROVE - USE NOT MANDATORY

Although these forms are SCAO-Approved, their use is not specifically mandated by court rule or statute. Forms are denoted with an asterisk (*) when court rule or statute requires the use of a form substantially in the form of the SCAO-Approved form. In this particular chart, MC forms are for use in circuit, district, and probate courts; DC forms are for use in district courts, FOC forms are for use in friend of the court offices and circuit courts, and PC forms are for use in family divisions of circuit court.

MC 12*, Request and Writ for Garnishment (Periodic), MCR 3.101(C)

MC 13*, Request and Writ for Garnishment (Nonperiodic), MCR 3.101(C)

MC 14*, Garnishee Disclosure, MCR 3.101(C)

MC 15, Motion for Installment Payments, MCR 3.101(C)

MC 15a, Order Regarding Installment Payments, MCR 3.101(C)

MC 16, Motion to Set Aside Order for Installment Payments, MCR 3.101(C)

MC 16a, Order on Motion to Set Aside Order for Installment Payments, MCR 3.101(C)

MC 48, Final Statement on Garnishment of Periodic Payments, MCR 3.101(C)

MC 49, Objections to Garnishment and Notice of Hearing, MCR 3.101(C)

MC 50, Garnishment Release, MCR 3.101(C)

MC 51, Order on Objections to Garnishment, MCR 3.101(C)

MC 52*, Request and Writ for Garnishment (Income Tax Refund/Credit), MCR 3.101(C)

MC 203*, Writ of Habeas Corpus, MCR 3.303(H) and MCR 3.304(D)

MC 258*, Report of Nonpayment of Restitution, MCL 712A.30(18), MCL 780.766(18), MCL 780.794(18), and MCL 780.826(15)

MC 288*, Order to Remit Prisoner Funds for Fines, Costs, and Assessments, MCL 769.11

MC 292*, Disclosure of Employment or Contract in Michigan Public System, MCL 380.1230d(2)

DC 84*, Affidavit and Claim, Small Claims, MCR 4.302(A), MCL 600.8401a, and MCL 600.8402

FOC 50, Motion Regarding Support, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 51, Response to Motion Regarding Support, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 65, Motion Regarding Parenting Time, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 66, Response to Motion Regarding Parenting Time, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 67, Order Regarding Parenting Time, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 87, Motion Regarding Custody, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 88, Response to Motion Regarding Custody, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

FOC 89, Order Regarding Custody and Parenting Time, MCL 552.505(1)(d) and MCL 552.519(3)(a)(v)

**FORMS SCAO HAS BEEN MANDATED TO CREATE AND APPROVE - USE NOT MANDATORY
(continued)**

- PC 117*, Notice to Minor of Rights Regarding Waiver of Parental Consent for an Abortion, MCR 3.615(C), (D)
PC 118*, Request and Order for Court Appointed Attorney /Guardian Ad Litem for Waiver of Parental Consent,
MCR 3.615(C), (D)
PC 119*, Petition for Waiver of Parental Consent for an Abortion, MCR 3.615(C), (D)
PC 121*, Appeal of Order Denying Petition for Waiver of Parental Consent, MCR 3.165(K)
PC 122*, Confidential Information for Proceedings Concerning Waiver of Parental Consent, MCR 3.615(C), (D)

FORMS SCAO HAS CREATED AND APPROVED - USE MANDATORY

The use of these SCAO-Approved forms, without modification, is mandated by court rule or statute. In this particular chart, MC and UC forms are for use in circuit, district, and probate courts; DC forms are for use in district courts, CC forms are for use in circuit courts, and FOC forms are for use in friend of the court offices and circuit courts.

All estate, trust, guardianship, conservatorship, and mental commitment forms, MCL 600.855 and MCL 700.3983

DCI-84, Collecting Money from a Small Claims Judgment, MCL 600.8409(2)

UC 01a and UC 01b, Uniform Law Citation, MCL 257.727c, MCL 600.8705, MCL 600.8805, and MCL 764.9f

MC 11, Subpoena (Order to Appear), MCR 2.506(D)(1)

MC 240, Order for Custody, MCR 6.106(B)(4)

* MC 315, Authorization for Release of Medical Information, MCR 2.314(C)(1)(d) and MCR 2.314(D)(2)(b)

CC 375, Petition for Personal Protection Order (Domestic Relationship), MCL 600.2950b(1)

CC 375M, Petition for Personal Protection Order Against Minor (Domestic Relationship), MCL 600.2950b(1)

CC 376, Personal Protection Order (Domestic Relationship), MCL 600.2950b(2)

CC 376M, Personal Protection Order Against Minor (Domestic Relationship), MCL 600.2950b(2)

CC 377, Petition for Personal Protection Order Against Stalking, MCL 600.2950b(1)

CC 377M, Petition for Personal Protection Order Against Stalking by a Minor, MCL 600.2950b(1)

CC 379, Motion to Modify, Extend, or Terminate Personal Protection Order, MCL 600.2950b(3)

CC 380, Personal Protection Order Against Stalking, MCL 600.2950b(2)

CC 380M, Personal Protection Order Against Stalking by a Minor, MCL 600.2950b(2)

CC 381, Notice of Hearing on Petition for Personal Protection Order, MCL 600.2950b(1)

CC 391, Advice of Rights (Circuit Court Plea), MCR 6.302(B)

FOC 10/52, Uniform Child Support Order, MCR 3.211(D)

FOC 10a/52a, Uniform Child Support Order (No Friend of Court Services), MCR 3.211(D)

FOC 10b, Uniform Spousal Support Order, MCR 3.211(D)

FOC 10c, Uniform Spousal Support Order (No Friend of Court Services), MCR 3.211(D)

FOC 101, Advice of Rights Regarding Use of Friend of the Court Services, MCL 552.505a(8)

Exhibit U

Approved, SCAO

STATE OF MICHIGAN JUDICIAL DISTRICT JUDICIAL CIRCUIT COUNTY PROBATE	AUTHORIZATION FOR RELEASE OF MEDICAL INFORMATION	CASE NO.
---	--	-----------------

Court address _____ Court telephone no. _____

Plaintiff	v	Defendant
-----------	---	-----------

Probate In the matter of _____

1. _____
Patient's name Date of birth

2. I authorize _____
Name and address of doctor, hospital, or other custodian of medical information

to release _____
Description of medical information to be released (include dates where appropriate)

to _____
Name and address of party to whom the information is to be given

3. I understand that unless I expressly direct otherwise:
- a) the custodian will make the medical information reasonably available for inspection and copying, or
 - b) the custodian will deliver to the requesting party the original information or a true and exact copy of the original information accompanied by the certificate on the reverse side of this authorization.

I understand that medical information may include records, if any, on alcohol and drug abuse, psychology, social work, and information about HIV, AIDS, ARC, and any other communicable disease.

4. This authorization is valid for 60 days and is signed to make medical information regarding me available to the other party(ies) to the lawsuit listed above for their use in any stage of the lawsuit. The medical information covered by this release is relevant because my mental or physical condition is in controversy in the lawsuit.

5. I understand that by signing this authorization there is potential for protected health information to be redisclosed by the recipient.

6. I understand that I may revoke this authorization, except to the extent action has already been taken in reliance upon this authorization, at any time by sending a written revocation to the doctor, hospital, or other custodian of medical information.

Date

Signature

Address

Name (type or print) (If signing as Personal Representative, please state under what authority you are acting)

City, state, zip Telephone no.

Exhibit V

STATE OF MICHIGAN
IN THIRD CIRCUIT COURT FOR THE COUNTY OF WAYNE

MS. TAMARA FILAS,

Plaintiff,

Case No. 13-000 652-NI

vs.

**KEVIN CULPERT AND EFFICIENT
DESIGN, INC.,**

Defendant.

MOTION HEARING

Before the **HONORABLE SUSAN D. BORMAN**, Circuit Court
Judge - Detroit, Michigan - Monday, June 24th, 2013.

APPEARANCES:

MS. TAMARA FILAS, In Pro Per

MR. JAMES WRIGHT, ESQ.,
Attorney at Law

MR. MICHAEL O'MALLEY, ESQ.,
Attorney at Law

Appearing on behalf of the Defendants.

REPORTED BY: **MARY E. SKINNER CSR 0031**
Official Court Reporter

13 JUL 26 PM 1:33

FHHJ

13 JUL 23 AM 9:13

FHHJ

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WITNESSES:

None

EXHIBITS:

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Detroit, Michigan

Monday, June 24th, 2013.

(Proceedings commenced on or about 2:30 p.m.)

THE COURT CLERK: Calling case number 13-000
652 NI. Tamara Filas versus Kevin Culpert and Efficient
Design, Inc..

THE COURT: Okay. You were here on Friday.
Ms. Filas, the plaintiff was here and she was representing
herself. She just refuses to sign the medical authorization,
although she did indicate on Friday she would sign them, and
deliver them to you and we would adjourn this to today to make
sure that happened; otherwise I was going to dismiss the case.

MR. WRIGHT: That's correct, Your Honor.

THE COURT: So, and what happened? Tell me
what happened?

MR. WRIGHT: She did stop by my office and
she provided some authorizations; they are altered. And what
you also said on Friday is that she was to provide unaltered
authorizations. She provided about half of what I asked for.

She failed to provide some of the medical
records; she failed to provide authorizations for her PIP file,
which is very important in this case. Educational records, her
insurance, Blue Cross, Blue Shield. And her employment
records; she is making a wage loss claim in this case.

Educational records are important because

1 she is making a closed head injury in this case, Your Honor.

2 THE COURT: All right. I really don't
3 understand her reluctance to allow any -- and this happened in
4 the PIP case, too -- to allow counsel to see the medical
5 records. So, I have given her lots of adjournments.

6 Isn't someone missing here today?

7 MR. O'MALLEY: Yes, Your Honor.

8 THE COURT: The other counsel was
9 complaining that I was giving her --

10 MR. O'MALLEY: (Interposing) Yes, Your
11 Honor. These are actually only Efficient Designs'
12 authorizations. I know that Mr. Culpert's attorney was going
13 to rely on them also but these are our authorizations; we both
14 represent Efficient Design.

15 THE COURT: I know. I am going to dismiss
16 the case without prejudice. So fill out a blank order.

17 THE REPORTER: Would you please place your
18 names on the record.

19 MR. WRIGHT: My name is Jim Wright. I
20 represent Efficient Design, Inc.

21 MR. O'MALLEY: Your Honor, I am Michael
22 O'Malley and I also represent Efficient Design, Inc.

23 THE COURT: All right.

24 And the record should also reflect that we
25 did try to get Ms. Filas on the phone. She knew about today;

1 she knew that I had adjourned it to today. So she knew she was
2 to be here. We also tried to call her and there is no
3 answering machine and nobody answered the phone.

4 MR. WRIGHT: And she did show up at my
5 office today and dropped off the partial authorizations.

6 THE COURT: Okay.

7 MR. O'MALLEY: Thank you, Your Honor.

8 MR. WRIGHT: Thank you very much, Your
9 Honor.

10 THE COURT: You are welcome.

11 * * *

12 (A short recess)

13 THE COURT: Okay. Let's go back on the
14 record with this.

15 Someone apparently called back and said
16 they were her mother. The person identified themselves as her
17 mother. My clerk, who talked to her said it sounded like Ms.
18 Filas herself.

19 However, this person claiming to be her
20 mother gave us a telephone number. And we called that number
21 as well and no answer.

22 We left a message.

23 MR. WRIGHT: Your Honor, I don't believe we
24 were on the record when we discussed the Order.

25 THE COURT: I thought we were. Okay.

1 MR. WRIGHT: The Order will say that it is
2 hereby ordered that Plaintiff, Ms. Tamara Filas' case is
3 dismissed in its entirety without prejudice. I

4 t is further ordered that this Order will
5 be entered on July 1st, 2013, if no objection is filed on or
6 before July 1st, 2013.

7 THE COURT: Right. But you are going to
8 treat it as a 7-day Order so that she is going to receive it
9 before the Order is entered.

10 MR. WRIGHT: Right. That's why it is put in
11 there about the objections. So she has seven days to object
12 to it.

13 THE COURT: All right. Maybe you should
14 mail it to her as well as file it because --

15 MR. WRIGHT: (Interposing: You want us to
16 submit this Order with you today, Your Honor?

17 THE COURT: Yes. Let me just initial it so
18 I will know and then you will submit it as a 7-Day Order.

19 MR. WRIGHT: Okay. Thank you.

20 MR. O'MALLEY: Thank you very much, Your
21 Honor.

22 THE COURT: You are welcome.

23 (The Proceedings are concluded.)

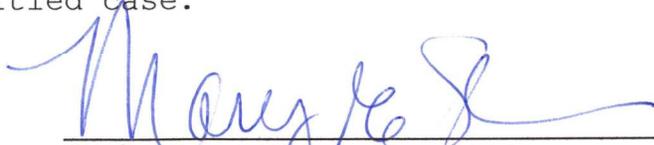
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CERTIFICATE OF REPORTER

STATE OF MICHIGAN)
)SS
COUNTY OF WAYNE)

I, MARY E. SKINNER, Official Court Reporter for the Third Circuit Court for the County of Wayne, do hereby certify that the foregoing pages are inclusive and comprise a full, true, and correct transcript of the proceeding in the above-entitled case.



MARY E. SKINNER, CSR 0031
Official Court Reporter
1441 Saint Antoine St.
Third Circuit Court, Room 917
Detroit, Michigan 48226
(313) 224-2086

Exhibit W



T Filas < e-mail redacted >

RE: SC 151198, Filas v Culpert - motion for reconsideration

1 message

Inger Meyer <Meyerl@courts.mi.gov>

Fri, Oct 2, 2015 at 9:39 AM

To: T Filas < e-mail redacted >

A Corrected Motion for Reconsideration or motion to exceed the page limit filed by Mon, 10/5/15 will be fine. You should designate a corrected document as "Corrected." You should date it 10/5 (or whatever date you actually submit it.) Your initial motions for reconsideration were timely and were docketed. Any subsequent corrected version or motion to exceed the page limit should be dated with the date it is submitted.

This message has been prepared on computer equipment and resources owned by the Michigan Supreme Court. It is subject to the terms and conditions of the Court's Computer Acceptable Use Policy

From: T Filas [mailto: e-mail redacted]**Sent:** Thursday, October 01, 2015 6:10 PM**To:** Inger Meyer**Subject:** Re: SC 151198, Filas v Culpert - motion for reconsideration

Dear Ms. Meyer,

I received your e-mails in regard to both of the Motions for Reconsideration I filed on September 30, 2015 in cases no. 151198 and 151463 exceeding the 10-page limit.

I am going to attempt to shorten each Motion for Reconsideration without filing a motion to extend the page limit. If I am unable to reduce one or both Motions down to 10 pages, I will file a motion to extend the page limit or submit a re-done version of my best reduction effort of one or both along with a motion to extend pages no later than midnight, Monday October 5, 2015.

Please advise me if this is acceptable. Also, do I need to state it is a re-filing in the document title if I do a re-write, and should I date the document with the original filing date or the date of re-filing?

Thank you for your time and consideration.

Respectfully,

Tamara Filas

On Thu, Oct 1, 2015 at 10:42 AM, Inger Meyer <MeyerI@courts.mi.gov> wrote:

We received your motion for reconsideration via TrueFiling. However, it is over-length. MCR 7.311(G) (revised SC court rule effective 9/1/15) limits a motion for reconsideration to 10 pages. Please promptly e-file a revised motion for reconsideration within the 10-page limit or a motion to exceed the page limit regarding this filing.

Thank you.

This message has been prepared on computer equipment and resources owned by the Michigan Supreme Court. It is subject to the terms and conditions of the Court's Computer Acceptable Use Policy